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ENVIRONMENTAL ASSESSMENT BOARD



ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARINGS

VOLUME: 117

DATE: Tuesday, March 3, 1992

BEFORE:

HON. MR. JUSTICE E. SAUNDERS	Chairman
DR. G. CONNELL	Member
MS. G. PATTERSON	Member

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ENVIRONMENTAL ASSESSMENT BOARD
ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARING

IN THE MATTER OF the Environmental Assessment Act,
R.S.O. 1980, c. 140, as amended, and Regulations
thereunder;

AND IN THE MATTER OF an undertaking by Ontario Hydro
consisting of a program in respect of activities
associated with meeting future electricity
requirements in Ontario.

Held on the 5th Floor, 2200
Yonge Street, Toronto, Ontario,
on Tuesday, the 3rd day of March,
1992, commencing at 10:00 a.m.


VOLUME 117

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MS. G. PATTERSON	Member

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1 ---Upon commencing at 10:04 a.m.

2 THE REGISTRAR: Please come to order.

3 This hearing is now in session. Be seated, please.

4 THE CHAIRMAN: Mr. Grenville-Wood?

5 MR. GRENVILLE-WOOD: Good morning, Mr.
6 Chairman, Members of the Panel.

7 WALTER RAYMOND EFFER,
8 CHARLES WILLIAM DAWSON,
9 JAMES RICHARD BURPEE,
10 GARY NEIL MEEHAN,
11 JOHN DOUGLAS SMITH,
12 AMIR SHALABY; Resumed.

13 CROSS-EXAMINATION BY MR. GRENVILLE-WOOD:

14 Q. Mr. Shalaby, I guess you probably
15 were expecting me to ask the first question to you.

16 Well, we have heard you yea these many
17 days, weeks and months, and I guess we can fairly
18 conclude, can we not, that you are a friend of
19 renewable energy? I think that is a fair statement,
20 isn't it?

21 MR. SHALABY: A. I'm proud for the Solar
22 Society to reach that conclusion. That is not the way
23 you portrayed me in your magazine, but I am glad you
24 are changing your opinion now.

25 Q. Well, you know, the road to Damascus
is fraught with many turnings.

But in any event, in the context of the

1 alternative energy review at page 39, paragraph
2 1-12.11, you identified a number of barriers to large
3 scale implementation of photovoltaic technology. It is
4 at page 39, again.

5 A. 1-12?

6 Q. Sorry?

7 A. 1-12, is it?

8 Q. 1-12.11.

9 A. Right.

10 Q. You identify three of them here:

11 high capital cost, high intermittent availability of
12 power, and limited manufacturing capacity at best.

13 Now, as a friend of renewable energy how
14 would you suggest that these barriers could be
15 overcome? Maybe first I could ask you, how would you
16 suggest that Hydro could deal with the question of the
17 high initial capital cost?

18 A. I don't think that is an issue for
19 Hydro to deal with. It is not within Hydro's --
20 despite all its might, as some of the Intervenor
21 suggest all the time, that if Hydro intervenes things
22 will work out.

23 It is not, in my opinion, any one
24 company's ability to change that market from an
25 expensive manufacturing and processing of that product

1 to an inexpensive and cheap product. It is just an
2 expensive product to make in photovoltaics.

3 My belief is that it will take time for
4 scientific work to take place, and manufacturing
5 perfections to take place, and commercialization
6 elsewhere in the world to take place, before the
7 product becomes more commercially viable in various
8 market niches.

9 So the short answer is, I don't think
10 Hydro alone can do anything to make that product
11 economic in a short period of time.

12 Q. Okay. Well, you said "not Hydro
13 alone". The point, I guess, is do you see Hydro
14 playing a role in overcoming that particular barrier?
15 I mean, are you saying that we should leave the whole
16 issue of capital costs of some of these technologies,
17 and specifically PV, to the market, or is there some
18 useful role that you could foresee after having done
19 this review and identified these barriers, a useful
20 role that Hydro could play?

21 A. I think in the area of costs it is
22 largely going to be the market, and the manufacturers,
23 and the researchers.

24 We play a small role in research, a small
25 role in demonstrating and testing these facilities, a

1 small role as a buyer of some of this equipment.

2 Mind you, I say "small", but we are
3 operating the largest photovoltaic facility in Canada.
4 We are working with the Sunnybrook Hospital to put one
5 that is even larger still, a 100 kilowatt facility,
6 which is about ten times the Big Trout Lake facility.

7 But even then, in the scale of
8 photovoltaics worldwide that is small activity. It is
9 the largest in Canada, but it is still small on the
10 scale of moving the technology from where it is to
11 where it will be in ten years.

12 Q. Do you see the usefulness of a change
13 in the policy framework to address this kind of
14 question, or do you rely totally on the market in this
15 kind of situation?

16 A. Usefulness for what purpose?

17 Q. Well, to overcome the barrier. I
18 mean, we have identified -- at least, you have
19 identified that the initial capital cost is a barrier,
20 and you have indicated that you are playing a small
21 role through demonstration projects, and so on.

22 A. Yes.

23 Q. I am asking you whether there is in
24 your estimation a role for a difference or a change in
25 the policy framework under which you operate and under

1 which we all operate in the province.

2 A. A change in policy that would help --

3 THE CHAIRMAN: I'm sorry, do you mean
4 policy, government policy or Hydro policy?

5 MR. GRENVILLE-WOOD: Q. No, I mean
6 government policy.

7 MR. SHALABY: A. I am not sure that is
8 my domain to speak to, but, of course, government
9 policies can and do change the way different
10 technologies find their way into application.

11 Q. All right. What about now the second
12 barrier you have identified, which is what you call the
13 intermittent availability of power. First, what
14 exactly did you mean by that phrase, "intermittent
15 availability of power"?

16 A. I mean that it is not available all
17 the time. It is available, say, 20 per cent of the
18 time, during daylight hours mostly, mostly in the
19 summertime, and even then when cloud cover is
20 extensive, and so on, the power is not available.

21 Q. I see. So now, are you applying that
22 barrier across the board to the technology, or do you
23 see it as a barrier that applies to larger as opposed
24 to smaller scale use of the technology?

25 A. No, it is a feature of using the

1 resource. It is really a barrier because of the
2 technology. The resource is not available all the
3 time. That is really a statement that says that
4 resource is not available around the clock.
5 Electricity demand is around the clock to various
6 degrees, up and down, but that resource can only supply
7 demand at various times and specific times.

8 Q. Would you not agree that in
9 particular applications, though, that isn't necessarily
10 a barrier?

11 A. That's right.

12 Q. If you have a limited scope of
13 application that is designed to meet--

14 A. That is right.

15 Q. --the requirements of the technology,
16 then that isn't a problem?

17 A. That is correct. Examples would be
18 air conditioning, that could -- refrigeration, air
19 conditioning are technologies -- or the applications
20 that have demand that peaks during the hot daylight
21 hours, and perhaps that technology is a good match for
22 it, and we have mentioned that.

23 And that barrier is surmountable in a
24 way; that is, by storage, by working together with
25 other components in the system that is surmountable

1 barrier. It is a barrier, but it is not one that is as
2 difficult to overcome as initial capital cost.

3 Q. Is there something that is related to
4 the climate as well in your conclusion; in other words,
5 the particular climate of Ontario?

6 A. We indicated that the solar resource
7 is very much correlated to the latitude, so yes. A
8 province that is in the northern hemisphere receives
9 less sunshine than Arizona and California.

10 Q. That brings me to the map which is on
11 page 16 of the review. I think it is figure 1-2-1.

12 Would you say this is an accurate
13 representation of the solar radiation situation in
14 North America?

15 A. Yes.

16 Q. Is it not correct to say that this is
17 a look at the flat representation of the continent?

18 A. The definition of solar radiation
19 measured in megajoule per metre squared by definition
20 is on a flat surface.

21 Q. Now, --

22 A. That is sort of the scientific
23 measurement definition for it.

24 Q. I understand. I understand that.

25 Well, wouldn't you think that there would

1 be some distortion as a result of the fact that you
2 can, for example, angle arrays to take greater
3 advantage of the sun when you are at more northern
4 latitudes, or even more southern latitudes, I suppose,
5 from the equator?

6 A. That doesn't make the map invalid.
7 It just says that on a flat surface you are getting so
8 many megajoules per metre squared. If you put an
9 inclined surface you may capture more. But I agree --

10 Q. But you would agree that if you had
11 an inclined surface you would capture more than was
12 necessarily represented by the map?

13 A. I think so, yes. Now, I don't think
14 significantly more. I don't know how much more, but...

15 Q. Have you done any examination of
16 that --

17 A. I don't know myself, no.

18 Q. And, of course, the distinction
19 between a more northern latitude as opposed to a
20 southern one--

21 Like, I think you use Toronto and
22 Phoenix, as examples?

23 A. Yes.

24 Q. --may be sharpened because of the --
25 your comparison is between Phoenix and Toronto and a

1 couple of these --

2 A. Yes.

3 Q. So because of the angle difference
4 you may have quite a distinctive difference; do you not
5 agree with that?

6 A. We are showing a distinct difference
7 between the two. Is that what you are referring to?

8 Q. Yes. And would the difference be
9 less or more if you adjusted for the angle of the
10 array?

11 A. I don't know that. I don't know. I
12 don't know whether Phoenix as well, by tracking and
13 angling, can capture more. I don't know.

14 [10:15 a.m.]

15 Q. Now, the third barrier you identify,
16 again going back to page 39, is limited manufacturing
17 capacity.

18 A. And it treats limited manufacturing
19 at present.

20 Q. At present?

21 A. Right.

22 Q. Now again, the question I am posing
23 to you is: In your estimation is there a role for
24 Hydro to play in overcoming this barrier?

25 A. Well, I think if we feel that our

1 intervention - and that's the evidence that I have
2 given to Mr. Cuyler as well - if Hydro feels that its
3 intervention is in the best customers and can make a
4 difference in the marketplace I think we will consider
5 it.

6 Our judgment now is that our intervention
7 (A) is not providing an option that lowers total
8 customer cost, and (B) is not likely to make a
9 significant difference in the market, unless it's a
10 massive entry into the market, but that's not something
11 we are contemplating.

12 Q. Again, is there any more generalized
13 impact from others than Hydro that you could foresee
14 having an impact on this barrier?

15 A. Impact?

16 Q. On the barrier.

17 A. Well, I think this is the sort of
18 chicken and egg type of idea. If the cost is low there
19 will be more applications, more people buying the
20 product and more people would invest in manufacturing
21 capability.

22 It's not a fixed, insurmountable barrier.
23 Manufacturing capability is put in place when the
24 product has a market. So I think this is really
25 something that trails the market, if people expect the

1 market to materialize they will put manufacturing
2 capability in place.

3 Q. So effectively, if Hydro or a major
4 more player, I suppose it could be the government
5 decided to intervene in the market to create a demand,
6 that would have a direct impact on this particular
7 barrier?

8 A. I would think so.

9 Q. Now, as you know there are a number
10 of other barriers that have been identified as standing
11 in the way of greater acceptability and acceptance of
12 renewable technologies. For example, would you agree
13 that there is relatively limited knowledge of
14 technologies such as solar?

15 A. Limited as compared to knowledge of
16 other technologies or...

17 Q. Yes, I think that's a good way of
18 putting it, yes.

19 A. I think there is a great enthusiasm
20 about solar technologies by certain people that have a
21 great amount of knowledge about it, other people don't
22 have as much knowledge.

23 Q. Take an example of the people at
24 Hydro who are obviously highly trained and skilled,
25 generally speaking, across the board. Have you done

1 any studies internally in terms of preparing for this
2 series of hearings to see what is the generalized
3 knowledge of Hydro staff about renewable technologies?

4 A. We haven't done a study like that,
5 no.

6 Q. What would be your intuitive guess as
7 to their level of knowledge on a comparative basis with
8 the regular technologies that Hydro has been using to
9 produce energy?

10 A. I would think a large number of Hydro
11 people have sufficient knowledge and curiosity about
12 solar technologies.

13 We have a large number of articles, for
14 example, published in the what we call Hydro Scope, the
15 company newspaper, on solar projects, Big Trout Lake
16 and Dog Lake Project, international projects that some
17 of our experts do in Kenya and elsewhere on
18 photovoltaics, that capture the imagination and the
19 interests of a lot of Hydro people.

20 So to know whether they know anymore
21 about solar than they do about IGCC, I have no idea. A
22 lot of people don't know a lot about IGCC either.

23 But I think solar is a technology that
24 captures the imagination and sparks the interests of a
25 lot of engineers inside.

1 Q. Would you say that there is a gap in
2 the knowledge between what people who know something
3 about it or something about the whole energy sector
4 generally, and the general public? Is there a gap in
5 that knowledge? Is there something that could be done
6 to overcome the barrier of limited knowledge?

7 A. A gap between the general public's
8 knowledge of solar and --

9 Q. Let me give you a more specific
10 example. Maybe I am being a little too general.

11 From time to time Hydro puts out
12 information packages in your Hydro bill and so on about
13 showerheads or compact fluorescence, or something like
14 that, and not only does it encourage people to use the
15 technology or the option, but they also transmit basic
16 fundamental information.

17 Has Hydro ever considered doing something
18 like that about some of the solar technology?

19 A. Hydro has and is in fact is a source
20 of solar energy information to a very large number of
21 customers and people who inquire about solar energy.

22 We receive literally hundreds of
23 inquiries every year from students who are doing
24 projects to farmers and homeowners who want to be
25 independent and put some solar energy on their farms

1 and houses, and we have developed a kit actually, or
2 information package, that we send out to people who
3 make that kind of inquiry. It's available in our
4 public reference centre, in our library and so on.

5 Q. Have you made a generalized sort of
6 insert to people's Hydro's bills about these things?

7 A. It's not Ontario Hydro's authority to
8 go into billing envelopes. It's a municipal, generally
9 a municipal utility --

10 Q. Isn't that a cooperative program,
11 that when you decide to do something of this nature,
12 that you enter into agreements to distribute this kind
13 of information?

14 A. We have not done it for
15 photovoltaics.

16 Q. No.

17 A. I am not sure we have done it for
18 anything else either. Maybe we have but I am aware of
19 it.

20 I know it's a big deal to get into the
21 envelopes of municipal utilities.

22 Q. You have conducted, and I have read
23 in the paper today that is there is going to be a new
24 program announced on demand management, announced in
25 the Globe and Mail this morning. It wasn't announced

1 there, it was reported there. I noticed there was no
2 reference to any solar technologies in that program, at
3 least not in the Globe and Mail article. But there
4 have been in the past and presumably in the future
5 advertising campaigns and general information
6 campaigns, not necessarily through the billing process
7 but using other media. Is that one thing that Hydro
8 could consider doing in terms of solar technologies?

9 A. It could, but again, the motivation
10 has to start with: Do we think that's a product that
11 is ready for the marketplace and is in the best
12 interests of our customers from the sense of total
13 customer cost.

14 We have screens, as we described earlier,
15 that we put our programs through and once they pass
16 that then we get to the question of advertising and
17 announcements and things of that nature.

18 But our estimates of cost that we
19 presented in Exhibit 344 do not give us the signal that
20 that product is now something that will lower total
21 customer cost. For that reason it's not entering into
22 the package of programs we are promoting to our
23 customers in general.

24 We have customers that want to it as
25 hobbyists or as enthusiasts, or putting a premium on

1 independence. People want to do things for different
2 reasons, if they show chose to do our staff is ready to
3 help and provides a lot of assistance.

4 I think the demonstrations, for example,
5 at the Kortright Centre is something that we put forth
6 for the public to come and see firsthand how these
7 facilities operate, how they look. We demonstrate both
8 in our own territory of service in the remote
9 communities and places like Kortright, Ontario Place,
10 Sciences Centre, places like that.

11 Q. I guess the big gap at the moment
12 from what you are saying is in the generalized home
13 use, and you are saying that the great barrier at least
14 in terms of a threshold is your analysis of the total
15 customer cost?

16 A. It's not solely our analysis, but
17 yes. Other people agree that the cost today is high,
18 yes.

19 Q. Now, you have stated to the Board in
20 earlier testimony, I am sure everyone recalls, and I
21 think you have in a way repeated it this morning, that
22 economies of scale would have a major impact.

23 A. Yes, they do.

24 Q. And mass production obviously.

25 Again, the question that comes to mind

1 is: Where is the impetus going to come from to achieve
2 those economies of scale? Because, I mean, we are, as
3 you said yourself, in a chicken and egg situation. In
4 one situation you have got a high cost that prevents
5 the economies of scale and the failure to have the
6 economies of scale create the high cost.

7 A. Yes.

8 Q. So how do we insert ourselves into
9 the situation that assuming that we want to advance
10 this technology because of its environmental benefits,
11 let's say, and its demand management potential and its
12 generating potential, where do we insert policy, either
13 Hydro or government or otherwise, to achieve some kind
14 of a breakthrough on this issue of the economies of
15 scale or mass production?

16 [10:25 a.m.]

17 A. Well, one of the issues that I think
18 is not settled yet is - and different organizations are
19 betting on different horses at this time - is: What
20 photovoltaic technology?

21 As you well know, it is not a singular
22 technology, or a singular set of materials, or a
23 singular manufacturing process. There is not yet an
24 emerging winner in that technology, although different
25 people believe in different winners.

1 Some are easy to manufacture, but they
2 are lower in efficiency. Some are more difficult to
3 manufacture, but they are higher in material costs and
4 higher in manufacturing costs, but higher efficiency.
5 Others have properties to do with not degrading with
6 time or reliability, but again, they are higher in
7 cost.

8 So I think that market is still in the
9 phase of settling down into what exactly is the
10 manufacturing process and the set of materials and the
11 type of cell that really would find wide application.

12 When one reads the scientific literature
13 on photovoltaics you will find great debates going on
14 as to whether this type or that type will, in fact,
15 make it as the dominant type.

16 So I don't know whether a massive push
17 now to sponsor a particular technology is risky or not.
18 I think policy people in different countries and
19 different manufacturing concerns are developing various
20 options and letting the scientific testing and the
21 breakthroughs take place, and when a winner emerges I
22 think that may be a more appropriate time for policy
23 initiatives to take place.

24 What I am saying here is that you may
25 have all the policy intentions in the world, but you

1 don't know what horse to bet on at this time.

2 Q. Is Hydro doing any testing of its own
3 on which horse to bet on?

4 A. Hydro is following the various
5 developments and has joined with the University of
6 Toronto to do some specific research about photovoltaic
7 materials and processes. But we are not in a position
8 to encourage manufacturing of photovoltaics to any wide
9 scale, so I don't think we are in that position.

10 Q. You are not in that position, why? I
11 mean, you just sort of threw that --

12 A. Well, because all the options are
13 expensive at this time, and we feel it is better off
14 left to the manufacturers and the research
15 organizations that are working on these photovoltaics
16 for the winners to emerge and the viability to be
17 established.

18 These are multi-national programs at this
19 stage; it is not any utility or not even any single
20 country. The Europeans are putting effort together,
21 Italy and Germany and elsewhere. The Japanese are
22 putting effort together. The United States used to be
23 a leader in the manufacturing and research of
24 photovoltaics. It is slipping away now, and they are
25 wanting to regain that position of dominance.

1 So it is national program in different
2 countries and different groups of countries that really
3 is taking the lead in research in photovoltaics.

4 Q. But on that list Canada doesn't
5 appear, and Ontario doesn't appear, and Hydro doesn't
6 appear?

7 A. They appear as part of consortiums,
8 again very similar to the effort I described in fuel
9 cells and wind.

10 Q. But very small scale?

11 A. It is a small scale, yes.

12 Q. Now, that leads me to a question
13 about research and development and the whole question
14 of how much is in fact going on in this field in Hydro.

15 Would you agree that there is, at least
16 in the Canadian context, insufficient research and
17 development on solar technologies?

18 A. I don't know whether I am in a
19 position to say what is sufficient or what is
20 insufficient. There is always competition for research
21 and development funds between different programs.
22 Advocates of various programs always believe that they
23 are underfunded. So I think it is a subjective
24 judgment.

25 Q. Maybe I could ask you a specific

1 question. How much is Hydro spending on research and
2 development? On renewable technologies first. Do you
3 have a number?

4 A. We have provided this data, and it is
5 about half a million dollars for renewable energy
6 technologies per year in 1991 and '92.

7 Q. Okay. And part of that presumably is
8 on solars?

9 A. Yes.

10 Q. Do you have a figure for that?

11 A. Not specifically, no.

12 Q. So --

13 A. But it is a small number.

14 Q. It is a small number.

15 A. It is a fraction of a small number.

16 Q. It is fraction of a very small
17 number. 500,000 is presumably a fairly small number in
18 relation to the total budget.

19 A. Yes. We provided that for the record
20 in interrogatories 8.38.1.

21 Q. Yes.

22 A. And 7.14.22.

23 Q. Thank you. Yes.

24 A. One of them is your interrogatory.

25 Q. Yes.

1 THE CHAIRMAN: I'm sorry, what was the
2 second one?

3 MR. SHALABY: 7.14.22. I think we made
4 reference to them, Mr. Chairman.

5 THE CHAIRMAN: Have they been made
6 reference to already?

7 MR. SHALABY: I think so, but I...

8 MS. KARISH: 475.19 is 7.14.22, and
9 475.20 is 7.38.1.

10 THE CHAIRMAN: Thank you.

11 MR. GRENVILLE-WOOD: Q. Now, the amount
12 spent on solar was a small fraction of a small number,
13 relatively speaking?

14 MR. SHALABY: A. A fraction of a small
15 number.

16 Q. One small too many there for you? A
17 fraction which you don't know.

18 A. Yes.

19 Q. You are aware of the fact, I'm sure,
20 that PG&E's budget for renewable energy for 1993 is in
21 the area of \$10 million?

22 A. That doesn't surprise me. I am not
23 aware of the numbers day to day, but...

24 Q. And in the last three years it has
25 been approximately five million a year, so it is

1 increasing at fairly substantial rates.

2 A. Could be.

3 Q. Now, I guess the thrust of my
4 question is, with this level of commitment that you are
5 indicating from Hydro to research and development
6 investment in these technologies are we essentially
7 saying that we are going to be relying on offshore
8 technologies and manufacturing in order to advance this
9 technology in Ontario?

10 A. I think the answer is "yes".

11 Q. But at the same time you are aware of
12 the fact that there are manufacturers operating in
13 Ontario and in Canada who are capable of meeting
14 increased demand?

15 A. I don't know for a fact whether we
16 have production lines of photovoltaic facilities in
17 Canada and in Ontario. There may well be, and
18 certainly there are manufacturers who are capable of
19 tooling up and making that material and that product.
20 We have an advanced electronics industry that can, in
21 fact, tool up and do this, yes.

22 Q. So, I mean, essentially, then, from
23 what I am hearing you saying, is that Hydro policy is
24 to let the developments take place elsewhere.

25 Now, is it because there is a positive

1 policy decision within Hydro not to invest in
2 renewables and specifically in solar or is it that you
3 haven't put your mind to it? Or what exactly is the
4 problem?

5 A. I think it is very simple.

6 It is a product that we think is
7 expensive at this time. Our mandate is not the
8 development of all the technologies that may someday
9 have promise. We, in fact, recognize the leverage that
10 is possible by partnership with private industry and
11 with organizations elsewhere in the world to reap the
12 benefits without spending the dollars.

13 I think it is a fairly smart move on the
14 part of various utilities and organizations. They pool
15 their talents, they pool their resources, they follow
16 the developments elsewhere, and when things start to
17 look promising enough for a push and further investment
18 they do that.

19 So I don't think it is a deliberate --
20 there is nobody sitting in Hydro and saying we
21 deliberately will not invest in this. It is just that
22 in the priorities of things -- and, as you well know,
23 there is always competition for funds for research and
24 development in any organization.

25 In ranking things, that category has

1 received half a million dollars in the research budget
2 and about another three or four hundred thousand
3 dollars in the design and development budget, and the
4 corporation feels that between these two about a
5 million dollars a year is an appropriate amount of
6 spending for those technologies.

7 It is not zero, but it is not 100 million
8 either.

9 Q. No, it sure isn't. Again, the solar
10 ones are a small part of that again.

11 A. It is a part of it, yes.

12 Q. Now, the review itself is limited,
13 from my understanding and reading of it, essentially to
14 those technologies that add to the generation capacity.

15 A. That's correct.

16 Q. In other words, those technologies
17 are supposed to send electrons down the transmission
18 line, I suppose.

19 A. That's correct, yes. Or electrons
20 down the toaster or refrigerator. It doesn't have to
21 go down a transmission line.

22 Q. Now, have you not therefore in this
23 review completely ignored those technologies that have
24 the effect of saving megawatts?

25 A. We specifically say -- it is not

1 ignored. The scope of the study is technologies that
2 generate rate electricity from, in this case, solar
3 power.

4 We discussed other technologies that
5 generate thermal energy, as in hot water, for example,
6 or windows and passive solar designs, that can
7 eventually impact saving power. Those are not part of
8 the scope of this study.

9 Q. Could you explain why? I mean, why
10 was it -- I mean, why did you draw that distinction
11 around the scope of the review?

12 A. This review was made to focus on the
13 contribution alternative energy sources can make
14 towards meeting the gap in major supply requirements,
15 the gap that is generated after demand management and
16 after NUGs and after the hydraulic developments have
17 taken place.

18 It is very specifically targeted to after
19 we have done all the demand management, after we have
20 done all the life extension and rehabilitations and so
21 on, there always evolves a gap sometime in the future
22 to be filled by a major supply.

23 And the question we wanted to answer is:
24 To what extent would renewable energies play a part in
25 filling that major supply gap?

1 So the question asked was: How would
2 these technologies fill that gap? And that gap emerges
3 after demand management has been taken into place. So
4 therefore, the scope of that is for electricity
5 generation only.

6 The other reason as well mentioned in the
7 study is that there are all kinds of combinations,
8 hybrid systems. Wind/solar facilities, for example,
9 can work together, hydraulic/wind combinations,
10 batteries with fuel cells or with solar facilities.

11 To finish the review in a reasonable time
12 and to limit the scope - to do any study one has to
13 limit the scope to get it done - we decided to limit
14 the examination of hybrid combinations and to limit the
15 examination of application of alternative energies in
16 other things.

17 You are well aware, for example, that
18 biomass supplies a lot of energy for purposes other
19 than electricity. In the Third World, for example,
20 biomass is half or more the energy form used by people
21 for heating and cooking and on and on.

22 So this wasn't a project to examine the
23 uses of biomass, nor is it the uses of wind, which is
24 used in pumping and other purposes. So we had to focus
25 our attention to in what way these sources will make

1 electricity.

2 Q. You say you had to focus in order to
3 complete it in time. I mean, the question that comes
4 to mind is, are you planning at some stage or other to
5 devote as much time and energy to, for example, those
6 technologies that contribute to the saving of
7 megawatts? I mean, are you going to do a similar kind
8 of review with a policy analysis and impact assessment
9 in way of those other technologies?

10 A. We have discussed some of those in
11 Panel 4.

12 Q. Yes, I know.

13 A. We will do more in due course.
14 Perhaps we will forward to studies that SESCOI is doing
15 on solar technologies as well.

16 There are large funds devoted to solar
17 facilities or solar technologies that SESCOI is
18 examining, and we look forward to those studies as
19 well. That would complete our understanding of the
20 market and the opportunities.

21 [10:40 a.m.]

22 Q. So you, as Hydro, haven't got
23 something under way at the moment?

24 A. Not to my knowledge.

25 Again, not all knowledge comes from

1 Hydro. We rely on our institutions to provide
2 knowledge, we can read it and learn from it.

3 Q. We are becoming increasingly aware
4 that not all knowledge stems from Hydro.

5 A. I am glad you do, because it's
6 something that we were keenly aware of all the time.

7 Q. Again, going back to the review,
8 paragraph 1-5-1, I didn't mark the page down here but
9 it's around page 25, I think it is -- no, page 27,
10 point 3 refers to the Electric Power Institute, EPRI,
11 and here you say that the photovoltaic capital cost
12 below U.S. dollar is one, one U.S. dollar necessary for
13 photovoltaics to produce power at 6 to 8 cents a
14 kilowatthour.

15 The question is, this is an analysis of
16 cost, what about considering the value of the resource
17 or of the technology? For example, would it not be
18 correct to say that whether PVs are cost-effective
19 depends almost exclusively on their application, which
20 is the point we made just a moment ago.

21 A. Yes.

22 Q. So making a broad sweep statement,
23 what does that contribute to the analysis of the
24 technology?

25 A. That statement is saying that for

1 photovoltaics to produce electricity at 6 to 8 cents a
2 kilowatthour, the costs of the modules have to be less
3 than \$1 or at \$1 per watt. That's all the statement is
4 saying.

5 There are many applications that find
6 photovoltaics economic and cost-effective at 40 cents a
7 kilowatthour, such as navigation buoys, radio
8 communication, remote environmental monitors, and on
9 and on. These applications are content to use the
10 electricity even at 40 or 50 cents a kilowatthour
11 because the alternatives are also that expensive.

12 So just to saying to crack the large
13 market of utility grid connections or to come to costs
14 of 6 to 8 cents, the cost of the module has to come
15 down a dollar per watt. That's all that statement is
16 saying.

17 Q. And that's totally irrelevant
18 regardless of the application. It's just across the
19 board for grid-connected supply across the board?

20 A. Well, the grid-connected supply, the
21 electricity on the grid is used for 1,001 applications.

22 Q. Yes. Okay.

23 A. And I don't know that we are putting
24 a value judgment on what the application is.

25 Q. You just mentioned a few of the more

1 remote applications and I was going to draw your
2 attention to what the State of Alaska is doing with
3 respect to cathodic protection of communications
4 devices. There is a report out, as you may be aware,
5 that says that that type of application in Ontario
6 could total 1 or 2 megawatts a years.

7 A. I wouldn't be surprised at that.

8 My knowledge of this, it's an application
9 today, cathodic protection of pipelines and various
10 other devices under way right now with photovoltaics.

11 Q. Another aspect of this review, just
12 going through it trying to understanding, capacity and
13 renewable credits are taken into account in your
14 calculation, but I am not quite sure how the
15 transmission and distribution benefits are included.
16 Page 37 of Exhibit 344 is the area that addresses that.

17 I am just trying to understand how those
18 credits were taken into account. Could you elaborate
19 on that?

20 A. Page 37 you would like me to
21 elaborate on?

22 Q. Specifically the transportation and
23 distribution credits.

24 A. We are assuming that photovoltaics
25 were installed on a rooftop, the applications we

1 examined were, one, on an residential rooftop, on a
2 commercial or industrial rooftop. That electricity
3 doesn't have to go through transmission and
4 distribution and transformation, and for that reason it
5 would save all of the above, losses and the cost of
6 transmission lines, transformers, distribution feeders,
7 and everything else. So we are giving a credit, the
8 best estimates we can come up with, as to the average
9 cost of transmission, distribution and transformation
10 and giving that as a credit to a roof-mounted
11 photovoltaic facility.

12 Q. So this again you are using an
13 average figure?

14 A. Yes.

15 Q. Would it not be fair to say that the
16 credit in many instances depends upon the locale of the
17 application?

18 A. Yes.

19 Q. And that there could be a huge range
20 in the costs avoided, if you want, by the application?

21 A. Yes, the answer is yes. And as an
22 example, the exhibit Mr. Shepherd put in yesterday,
23 Exhibit 504, there there was an example from Pacific
24 Gas and Electric on distribution benefits of
25 photovoltaics. That particular example, when analyzed,

1 showed much larger distribution benefits.

2 Q. That's the Shugar report?

3 A. That's right. That also is not
4 typical. When I read it overnight, I understood that
5 this was a survey of over 500 feeders and they selected
6 the one that is the most in need of upgrade. Really
7 this is sort of a highest benefit, as I understood it,
8 selected from a large number of applications. And so,
9 that is one example, that's not a typical example.

10 There may be examples that are higher in
11 benefit in Ontario than the average. Some are lower in
12 benefit than the average. For the purpose of the
13 report that we did, having no specific application in
14 mind we felt that the average was an appropriate number
15 to put in.

16 Q. I think the point, I guess, I am
17 addressing here with you is just precisely the
18 usefulness of taking an average.

19 A. It has limited usefulness. It has a
20 good first crack, but we also looked at sensitivity.
21 If those benefits are increased or decreased, then the
22 cost/benefit ratio for photovoltaics will be become
23 more viable if the costs are increased and less viable
24 if the costs are decreased.

25 The transmission distribution benefits

1 start to become a critical factor. If we are now close
2 to one in viability, you start looking carefully at
3 more of the parameters. But when the cost/benefit
4 ratio is 8 or 9 at this time, we felt that spending
5 time to refine estimates around the average perhaps is
6 not very fruitful.

7 Q. But you have acknowledged that the
8 remote applications even at 40 cents are economic--

9 A. Absolutely.

10 Q. --when compared to the alternative.

11 A. Yes.

12 Q. So when you are doing this kind of an
13 analysis, an average figure really is totally
14 meaningless because what you are really looking at is
15 the application of the technology where particularly
16 those transportation distribution costs are at their
17 highest. So the average, you are taking in
18 applications where they are almost zero, possibly, in
19 your average

20 A. I don't want to mix the remote
21 applications with the grid-connected applications.

22 Q. Okay.

23 A. The report is addressing grid-
24 connected applications.

25 Remote applications are a separate matter

1 and we acknowledge right off that there are a large
2 number of remote applications that photovoltaics is
3 viable today and would be even more viable tomorrow.
4 So that is not an issue anymore. We are now talking
5 about grid-connected.

6 Q. So is it also not an issue where PV
7 is an alternative to grid extension, that also is not
8 in issue?

9 A. It depends how about the grid
10 extension is, how much the load is. It's a fairly
11 simple calculation really, how many feet of extension
12 and how much the load is. And photovoltaic could
13 become a viable alternative if you have a long
14 extension for a small load, for example. It is not a
15 viable alternative if it's a short extension and a
16 large load.

17 Q. Okay. But that factor is not here,
18 is not taken into account?

19 A. Not in detail. But it really becomes
20 a remote application in a way. If you have an
21 application even in the middle of a farm that is, say,
22 300 yards away from the closest distribution point and
23 you want to measure something or pump a little bit of
24 water or do some electrical application of some sort,
25 it really is an application remote from the grid. It's

1 not 100 miles remote, it's 300 feet remote, and
2 photovoltaics in fact could be viable in that case.

3 Our report shows a large number of those
4 applications. Cattle feeding, aeration of lakes during
5 icing periods, that kind of thing.

6 Q. But you are agreeing with me though
7 that choosing a 100 kilowatt option and on a rooftop
8 system applying a preset T&D benefit is not only
9 arbitrary but of limited use?

10 A. No, I haven't agreed to that.

11 Q. I am asking you.

12 A. I am saying that if you use average
13 numbers, average numbers have very large utility and
14 benefit to analysts like myself, analyzing long-term
15 potential of technologies.

16 They do not give the final verdict as
17 whether the transmission distribution benefit in a
18 house in Aurora or Smith Falls or Kapuskasing are going
19 to be different. Those will be different. My
20 speculation, they will not be significantly different
21 to swing an 8.8 cost/benefit ratio down to 1. They may
22 make it 6.8, they may make it 9.8, and so on.

23 It will change that ratio, it will change
24 the equation, but not significantly enough to affect
25 the conclusions we are reaching here.

1 Q. All right.

2 A. And again, for the sake of completing
3 the studies and for the sake of reaching conclusions,
4 we cannot explore every parameter at more detail than
5 the decision at hand warrants.

6 Q. No, I agree with that. The point, I
7 guess, is, in this particular technology the
8 transportation and distribution factor has such a
9 direct relationship to the application of the
10 technology, that averages distort more than they would
11 perhaps in other analyses?

12 A. They are people of the view that even
13 average is quite a generous addition to the credit of
14 photovoltaics. Some of the distribution engineers that
15 I speak to say that we will not size a transformer or a
16 distribution line any differently whether you have a
17 photovoltaic facility at the end of the line or not.

18 In fact, transformers come in set sizes.
19 If you tell me we are going to a subdivision that has
20 photovoltaics or doesn't have photovoltaics, I am going
21 to buy the same transformer, conductor sizes are the
22 same. Codes and reliability purposes make the dualing
23 of supply and so on the same whether you have this or
24 don't have this.

25 In fact, we have to convince a lot of

1 people in the distribution and transmission business
2 that in fact over the long-term, if you have reduction
3 in load or if you have photovoltaics, or if you have
4 wind, you are in fact going to incur savings over the
5 long-term. It's not something that everybody is
6 convinced of.

7 So that battle ranges on. That is not a
8 given by all utility engineers and all distribution
9 engineers.

10 Q. That goes back to the some of the
11 earlier questions I talked about in terms of limited
12 knowledge and limited understanding of the capacities
13 of renewables within the family of the engineering --
14 not only in Hydro, but elsewhere.

15 A. I think the distribution people and
16 transmission and designers in Hydro can understand the
17 technology. But I would also suggest that people who
18 are in photovoltaics could also understand the
19 distribution and transmission business and understand
20 why is it that it's not a one-to-one relationship.
21 Complexities of transmission and distribution are
22 immense as well.

23 I just want to leave the issue that the
24 average is not necessarily bias one way or the other.
25 In my judgment it's a good number to work with for this

1 purpose.

2 Q. If you look at the 12 per cent
3 capacity figure that you have used, and I think that's
4 on page 30, paragraph 1-7.3 -- sorry, no, there is
5 another citation at that page that I want to refer to.

6 At 1-7.3 you talk about the annual
7 average capacity factor could approach 16 per cent, but
8 the general one you have used 12 per cent.

9 Now, I am aware, for example, that
10 several northern U.S. cities have capacity factors
11 between 15 and 18 per cent. Now, obviously we accept
12 that those may be subject to some downward adjustment,
13 but could you explain how the 12 per cent number was
14 arrived at as a capacity factor?

15 A. I would think it's based on our
16 extensive experience over 10 years in the 80s, and a
17 little bit before that and a little after that, with
18 the various installations that we have had in place in
19 Ontario.

20 Q. So that is based on your experience
21 with your experimental demonstration projects?

22 A. Yes.

23 Q. Any other source of the information?

24 A. I don't know whether its supplemented
25 by any other modelling or theoretical calculations, but

1 I would think based in a large measure on our own
2 experience in putting facilities in places like
3 Toronto, Sudbury and Big Trout Lake, yes.

4 Q. You would agree, of course, that the
5 comparative figures we have used here are based on
6 Toronto, but there are places in Ontario where the
7 insolation is greater than it is in Toronto?

8 A. It may well be, I would think if you
9 go south to Windsor or something like that perhaps
10 insolation would be slightly higher.

11 The map doesn't show that it increases
12 tremendously, but I think the direction causes longer
13 days and more sunlight hours, yes.

14 Q. Would an increase in the insolation
15 rate increase the capacity factor?

16 A. Yes, it would.

17 [10:55 a.m.]

18 Again, for comparison I think when you go
19 to the most favourable locations in Arizona and
20 California I think the capacity factor is in the 20s -
21 20 per cent, 22, 25, somewhere in there. So I think we
22 are not talking a very large increase in capacity
23 factor if you go down a few miles or even a few hundred
24 miles.

25 Q. You could also be going east and west

1 rather than just north and south from Toronto?

2 A. To my knowledge, that doesn't affect
3 things very much. I think it is latitude that makes a
4 difference, not longitude.

5 Q. My advice is, for example, that
6 Ottawa has a higher insulation factor than Toronto.

7 A. Could it be cloud cover?

8 Q. Partly it would be cloud cover.

9 A. Urban smog? I know you people in
10 Ottawa think this is a terrible place, but...

11 Q. It is a different kind of smog that
12 comes from a hill near Ottawa.

13 A. Yes.

14 Q. If I could move to what you have
15 chosen to use as a figure for photovoltaic capacity,
16 and that is on page 23 where we are talking about -- I
17 think in paragraph 1-4-1.2, the world PV capacity is
18 nearing 200 megawatts.

19 Do you know where that figure comes from?

20 A. There are a large number of
21 conferences and technical meetings that show, for
22 example, what the annual sales of photovoltaics are
23 year after year, and in the late '80s the sales have
24 been in the 40 to 50 megawatts per year.

25 So I think the cumulative sales over the

1 last several years would add up to about 200 megawatts.
2 They have been rising dramatically in the late '80s.
3 Before that the sales were negligible.

4 Q. The reason I ask that question is
5 that our analysis indicates that the current capacity
6 is closer to 310 and there are some analysts who
7 conclude that you are talking about 400 to 500
8 megawatts.

9 A. I wouldn't have much quarrel with
10 whether it is 200 to 300 or even 400. It is really
11 summing up the output of the major manufacturers and
12 the sales every year, and to the extent people can keep
13 tabs on who is selling what, where, and at what time...

14 We are trying to give an indication of
15 what the world market size is just to be helpful to the
16 Board here and to people reading this report.

17 Q. But you would agree that it is not
18 necessarily an accurate representation, that there
19 could be substantially --

20 A. I am saying the conclusions don't
21 change very much whether it is 300 or 400. --I don't
22 know exactly what the accurate number is or where the
23 authoritative source is, but for the purposes of this
24 report it doesn't make much difference.

25 Q. I am interested to know why in the

1 discussion of the options that you have here, why a two
2 kilowatt system was chosen. I know on page 32 at .5,
3 1-9-1.5, you give us a some rationale regarding the 14
4 square metres.

5 Did you conduct some studies to choose
6 that particular capacity?

7 A. I think the purpose here is to give a
8 representative system that we can say is something we
9 can expect to see on a large number of roof tops, and
10 the study says clearly that some houses could possibly
11 incorporate larger systems, others because of
12 orientation and shading may not be suitable for any
13 solar installation.

14 So the idea of exactly an exhaustive
15 study of what the typical photovoltaic facility of a
16 particular house in a particular city would be is
17 something that we haven't gone through.

18 But there have been others who have done
19 back-of-the-envelope kind of calculations of how many
20 roof tops are oriented the right direction, southerly
21 direction, for example, and have the right inclination
22 and not enough shading, and so on.

23 But to my knowledge that is a massive
24 kind of data gathering exercise that is not warranted
25 at this stage.

1 Q. You are aware, are you, of a pilot
2 project in Germany where they were installing 1,500
3 units on houses and small businesses where they were
4 using units in the one to five kilowatt range? So it
5 would give you an average, if you want to use averages
6 and the danger you have there, of 2.5.

7 A. I am not aware exactly of that, and
8 if that is correct 2-1/2 kilowatts is not very
9 different from 2 kilowatts.

10 Q. But a range of one to five. The
11 range was from one to five, depending on presumably
12 the...

13 A. Yes. I will accept that as a
14 reasonable range for residential application.

15 Q. Hydro isn't planning to conduct any
16 similar pilot projects maybe smaller than 1,500?

17 A. Not at this time. Not to my
18 knowledge.

19 Q. Now, you refer in your review at page
20 24 of a Japanese project as well on...is it Rokko
21 Island, where you have a 200 kilowatt peak roof top
22 grid connected PV system being experimented with, or at
23 least a pilot project there?

24 Again, that is I think a hundred homes,
25 isn't it? Page 24 I think refers to it. Rokko Island,

1 yes, 1.4-1.16. Again, is the answer to the question
2 that whether you were planning to do any demonstration
3 projects of this magnitude in Ontario, is it also, not
4 at this time?

5 A. Well, we are doing a hundred kilowatt
6 demonstration at Sunnybrook Hospital right at this
7 time.

8 Q. That is a one-unit...

9 A. That is a one-off deal and it adds up
10 if it increases from that. I don't know of a megawatt
11 scale demonstration that Hydro is planning on at this
12 time.

13 Q. Okay. Now, this particular project
14 on Rokko Island has been going for four years and is a
15 grid connected system.

16 I am just wondering why there is no
17 analysis given, for example, that this is operating now
18 for four years without any reported problems, why you
19 have in your review talked about a centralized facility
20 rather than a more diffused facility that is still grid
21 connected.

22 A. Where have you seen us talking about
23 centralized facility?

24 Because my conclusions from our report is
25 exactly the opposite. We are putting forth two

1 examples of decentralized systems, one on roof tops --
2 both of them on roof tops for different applications.

3 Q. Well, I am looking at page 28, 1-6-1,
4 where we talk about land, where you talk about
5 environmental considerations, and you have discussed
6 there the problems with centralized facilities.

7 A. It is not that we are advocating
8 central facilities. We are discussing the problems --

9 Q. No, but for purposes of comparison
10 you use that approach, rather than a diffused, grid
11 connected, roof top kind of home or small business
12 connected system.

13 A. I am surprised. I don't see where
14 the confusion is. We discussed land on page 28.

15 Q. Yes.

16 A. And based on that kind of conclusion,
17 when you come to page 31, the options costed become
18 decentralized roof top systems.

19 Because of the land question and the
20 unanswered issues to do with centralized facilities,
21 most experts agree that the early implementation of
22 photovoltaic grid connections will be decentralized
23 roof tops.

24 There are a whole host of other factors
25 to be considered if you go into centralized, separate

1 land just for generating electricity. So we think that
2 roof top is the way early applications will find a
3 place in Ontario.

4 Q. All right. Well, that is helpful.
5 Thank you.

6 Now, could you just tell me just in terms
7 of that particular quote you have on page 28, where
8 does the figure 225 square kilometres come from? Do
9 you have a source for that?

10 A. I think the density of the megajoules
11 per metre squared, times the conversion efficiency of
12 photovoltaics, times the capacity factor of
13 photovoltaics would lead you to a certain land area.
14 Typically, they say there is a certain percentage for
15 roads and services and for plates not to shade each
16 other. So there is a particular density in any land
17 area. The details are not put in place here--

18 Q. No, I understand.

19 A. --but land requirements are not an
20 item of dispute in the photovoltaics business, I don't
21 think.

22 Q. Well, it is interesting you say that,
23 because our expert advises that his estimate would be
24 120, which is almost half, more than half.

25 A. 120...?

1 Q. Square kilometres, as opposed to 225.

2 But I was just wondering if you had a source for that.

3 That's fine.

4 A. I presume it could be a difference in
5 assumptions about efficiency and about how closely you
6 put the facilities together, not to shade each other
7 and so on. But in either case, 120 square kilometres
8 or 250 square kilometres is a massive piece of land, I
9 would think.

10 Q. In discussions with Mr. Shepherd
11 yesterday you indicated that there could be cost
12 benefits from size with respect to roof top units
13 particularly.

14 PVUSA, as you know, uses 200 to 400
15 kilowatt peak systems, whereas your option here again,
16 as I indicated earlier, is 100?

17 A. Yes.

18 Q. Is there a particular reason why you
19 chose the smaller unit?

20 A. Again, in the judgment of the authors
21 of this report a typical industrial or commercial
22 facility could accommodate a hundred. They even show
23 the graphic illustration on page 32.

24 Q. Yes.

25 A. Again, the hundred is representative.

1 Some larger shopping centres, for example, could
2 accommodate more than a hundred; some narrower - Scotia
3 Plaza Towers, for example - would accommodate less than
4 a hundred

5 So it is a representative number for --

6 Q. So it is just a judgement call as to
7 the roof capacity that you figure would be average in
8 Ontario?

9 A. Just a judgement call that a 35 metre
10 by 35 metre commercial building in an array display
11 like you see here. Just a judgement call, round
12 numbers, to show --

13 Q. But you acknowledge that if you had
14 used 200 the figures may have been different in terms
15 of the cost/benefit?

16 A. The economies of scale, is that what
17 you are referring to?

18 Q. Not just economies of scale, but the
19 cost in terms of the size, in terms of the power, the
20 energy that could be produced?

21 A. Most of it will be just doubling the
22 capacity and the energy and the costs and everything
23 else.

24 One of the beauties of photovoltaics is
25 its modularity, that you add another module and you add

1 5 per cent more, another module and it is another 5 per
2 cent.

3 Now, there may be economies of scale
4 associated with constructing 200 kilowatts together
5 rather than 100 here and 100 there.

6 Q. Yes. Yes.

7 A. The work crew, the inspection, the
8 electrical connections. There may be a slight economy
9 of scale, I accept that.

10 Q. Well, you know, Hydro did a study
11 recently for the Canadian Electrical Association, and
12 one of the buildings studied was the Bruce Generating
13 Station where the capacity or the roof could
14 accommodate I think it was a 318 kW system.

15 So just again, I presume that you are
16 aware of that since it is one of your own studies and
17 one of your own analyses, regarding the capacity of
18 that particular experiment.

19 A. I am accepting that some buildings
20 will accommodate more than 200 and more than a hundred,
21 and others will accommodate less. Yes, I have no
22 difficulty with that.

23 Q. Page 24, paragraph 1-4-1.21. In that
24 particular figure you say that photovoltaic
25 installations in Canada total 500 kilowatts.

1 A. Again, that is a moving target, as
2 you indicated, in world capacity. It has come to my
3 attention since that some people think it is up to 800
4 kilowatts, for example.

5 Q. Well, I was going to say that
6 yesterday in response to questions from Mr. Shepherd
7 you indicated with respect to wind that you were
8 tracking and following EMR figures and that you were
9 accepting those.

10 A. Yes.

11 Q. And my understanding is the latest
12 critical assessment of EMR, for last year I think it
13 was, indicates we were up at 660.

14 A. I even accepted 800. We are putting
15 a hundred right here in Sunnybrook today.

16 Q. Yes.

17 A. It is a moving target. It is an
18 industry that is growing at a rapid rate, and
19 installations are coming into place at a very rapid
20 rate. So any snapshot will be out of date fairly
21 quickly.

22 Q. This isn't a snapshot that was taken
23 yesterday. I mean, this is a snapshot that
24 presumably...

25 I am just wondering --

1 A. Well before yesterday. It is
2 September, '91.

3 Q. Yes.

4 A. And data available to us may have
5 been early '91 or late 1990. This data is not updated
6 as regularly as perhaps one would hope.

7 Q. No. Okay.

8 A. Again, the purpose was to provide the
9 Board with some appreciation of how big that industry
10 here in Ontario and how prevalent it is in providing
11 electricity today.

12 Q. Well, I mean, the problem I guess I
13 think of is, you know, minimizing in a couple of
14 instances is counterproductive in a sense if you are
15 trying to show the usefulness of the technology, and it
16 seems on a number of fronts that that has been --

17 A. I don't think the intent was
18 minimizing at all.

19 Q. I grant that.

20 A. It was relying on the most current
21 data and acknowledging everywhere that that industry is
22 a growth industry and moving very quickly.

23 Q. Now, I'm sorry to be bouncing around,
24 but it is just sort of the way it flows in terms of the
25 questions.

1 On page 19, paragraph 1-3-1.8, talking
2 about the typical module, again I am just wondering
3 where that size and where the 50 watt figure comes
4 from.

5 A. We have had typically hundreds of
6 modules at Big Trout Lake and at Atikokan and at
7 different places. I have seen them. They are as
8 described, .3 metres by 1.2 metres. Whether that is
9 typical worldwide or in Ontario's experience, I don't
10 really know.

11 Typically, the modules, as I understand
12 it, would try and come out with a voltage. Each cell
13 is about .3, .4, .5 volts. They are arranged in a way
14 that would produce about 12 volts at the terminals. So
15 I think it is a function of the area of the cell and
16 the number of cells required to come up with a certain
17 voltage.

18 Q. Would you be surprised to know that
19 there are smaller modules currently available on the
20 market which would deliver 60 to 75 watts?

21 A. No, I wouldn't be.

22 Q. And that others that are available as
23 well that can deliver 100 to 120 watts?

24 A. I wouldn't be surprised.

25 Q. Similar size.

1 A. No.

2 Q. In addition --

3 A. Again, the idea we wanted to give
4 here is a feel for the technology, what it looks like,
5 how it shapes up here in Ontario, and the
6 acknowledgement of the technology is moving towards
7 smaller and denser and perhaps higher voltage is
8 acknowledged. I have no difficulty with that.
9 [11:15 a.m.]

10 Q. Is it fair to say that the source for
11 your information here is limited to your demonstration
12 projects or did you have consultations with industry in
13 Ontario and elsewhere to come up with these figures?

14 A. I think we relied on our
15 demonstration experience. That's one of the reasons
16 you do demonstration projects, is to gain firsthand
17 experience and to be able to relay that to others. In
18 fact, many others depend on our demonstration projects
19 for data and for information. But I wouldn't say we
20 are limited to that. Pages 39 and 40 show two pages
21 worth of references that we relied on. And our experts
22 are familiar with developments in the world and attend
23 all kinds of technical conferences and demonstration
24 activities, follow demonstration activities elsewhere
25 in the world.

1 Q. You are certainly not aware of the
2 fact -- I was going to add that very soon within this
3 current year there are going to be units available that
4 will be able to produce 230 watts, readily available.

5 A. I don't know.

6 Q. That just confirms what you were just
7 saying.

8 A. I don't know. It may well be.

9 Again, the difference between
10 availability in a laboratory setting versus
11 availability in a commercial market, there are
12 differences there. But none of that surprises me.

13 Q. I am not giving evidence here, but my
14 understanding is that they will be commercially
15 available.

16 All right. Page 35, and I am looking at
17 figure 1-10-4, and where we talked about those cost
18 figures that you have referred to a couple of times.
19 The initial capital cost of options 1 and options 2,
20 could you give us a bit of understanding, a bit of
21 background on what is the basis for these cost figures?
22 Where do they come from?

23 A. This is the 1991 cost, is that what
24 you are asking for, or the year 2000 costs? Which one
25 are you interested in?

1 Q. I am interested about both of them in
2 fact, because I am not sure where the source is. I
3 mean, there is an interesting drop between now and the
4 2000.

5 A. Yes. The 1991 cost is current
6 marketplace prices, if you like, and we have seen
7 evidence tabled by Mr. Shepherd that supports the idea
8 that it's in the 6- to 7- to \$8,000 per kilowatt at
9 this time. The California Energy Commission I think
10 showed 6,600 American dollars per kilowatt.

11 So, \$8,200 or \$7,200 for option 2
12 somewhere between 7,200 and \$8,200 per kilowatt is
13 today's prices.

14 The projection for decline into the year
15 2000 is rolling into that estimate an improvement in
16 manufacturing, increase in efficiency, larger scale
17 commercialization, better understanding of how to
18 utilize the balance of system components and get more
19 out of them and make them cheaper and more reliable.

20 So we see, sort of, costs coming down to
21 roughly a quarter of what it is today.

22 Q. And these are estimates that you have
23 obtained from just your own calculations or have you
24 used --

25 A. Well, through contacts with the

1 industry and experts in the industry.

2 You mentioned, for example, the critical
3 assessment study by Energy, Mines and Resources.

4 Q. Right.

5 A. There are EPRI reports.

6 A lot of people are dedicating effort to
7 projecting what the costs of various technologies will
8 be and we tap into that.

9 Mr. Shepherd tabled a study by National
10 Laboratories that also projected costs of various
11 technologies, including photovoltaics. Those are the
12 kinds of sources that rely on to come up with figures
13 like that.

14 Q. Did you not do projections beyond the
15 year 2000 for a particular reason or is that...

16 A. Well, many people make projections as
17 Mr. Smith, for example, said on gas prices. People
18 think it's reckless to make projection two or three
19 years in advance. Some go as far as the year 2000.

20 Q. How about 25 years?

21 A. Twenty-five years, for a rapidly
22 moving technology like that, some people make those
23 projections. We found that a snapshot of the costs in
24 the year 2000 is serving the benefit or the purpose of
25 this report.

1 We can project beyond that. As we went
2 into scenario 3 in our analysis, if costs decline
3 beyond that, then the market share will increase even
4 further.

5 Q. Again, I presume that the same impact
6 would arise on the cost/benefit analysis as you project
7 into the future in terms of beyond the year 2000, if
8 you can carry on the downward...

9 A. It's my belief that there are limits
10 to how far the costs can go down, and the costs of the
11 modules, the photovoltaic part of the photovoltaic
12 facility has experienced dramatic declines and will
13 continue to do so. But the photovoltaic system still
14 has inverters, converters, it has glass, it has steel,
15 it has concrete, it has labour. There are parts that
16 are unlikely to decline at that such rapid rate as a
17 photovoltaic cell itself.

18 A photovoltaic cell is a semi-conductor
19 amenable to a huge cost reductions because of
20 manufacturing and scientific breakthroughs. But the
21 aluminum, the glass, the concrete, the transportation,
22 the converter system, the wires, all of that is
23 unlikely to experience such a drastic decrease.

24 So there is really a limit to how far
25 down a stand-alone system would come down to.

1 Q. But you don't know where that limit
2 would be reached. You are just assuming at the present
3 time that by the year 2000 it will drop down
4 significantly but you have no idea beyond that, I
5 presume.

6 A. Many people think that would probably
7 be an asymptotic relationship, it will hover around
8 that level there, or that it's a reasonable assumption
9 to assume it will stay around the \$2,000 per kilowatt
10 mark. The studies from California that we have seen
11 Mr. Shepherd table do not contradict that.

12 MR. GRENVILLE-WOOD: Mr. Chairman, is it
13 an appropriate time to take the break?

14 THE CHAIRMAN: Surely. We will take the
15 morning break now for 15 minutes.

16 THE REGISTRAR: Please come to order.
17 The hearing will recess for 15 minutes.

18 ---Recess at 11:25 a.m.

19 ---On resuming at 11:45 a.m.

20 THE REGISTRAR: Please come to order.
21 This hearing is again in session. Be seated, please.

22 MR. GRENVILLE-WOOD: Mr. Chairman, I just
23 spent a very traumatic 15 minutes with Mr. Passmore who
24 has indicated to me that he's deeply hurt that I failed
25 to introduce him at the beginning of today's session.

1 THE CHAIRMAN: We thought he had been
2 here all night. [Laughter]

3 MR. GRENVILLE-WOOD: So for the record,
4 assisting me is Mr. Jeff Passmore.

5 Q. Now, Mr. Shalaby, in reviewing my
6 notes you referred earlier to the information package
7 that Hydro sends out in response to inquiries about
8 solar technologies, I think you said from hundreds of
9 people. I wonder if you could undertake to produce a
10 copy of the information package that Hydro provides on
11 solar technologies?

12 MR. SHALABY: A. Yes, I would be pleased
13 to.

14 The information I have is that we have
15 had 10,000 copies printed and distributed. It's at
16 various information centres, difference stations.

17 Q. It would be useful, I think, to have
18 that.

19 THE CHAIRMAN: Do you have a 478 number
20 for that?

21 THE REGISTRAR: 478.28.

22 THE CHAIRMAN: It should be a nice easy
23 one.

24 MR. SHALABY: It is.

25

1 ---UNDERTAKING NO. 478.28: Ontario Hydro undertakes to
2 provide information package re solar
 technology.

3 MR. GRENVILLE-WOOD: Q. I just want to
4 go back quickly to the Rokko Island project, that we
5 discussed briefly earlier, in Japan. Are you aware
6 that that is a grid-connected project that is connected
7 to a relative small grid, 1.4 megawatt capacity grid?

8 MR. SHALABY: A. I am not familiar with
9 the details, no.

10 Q. And that the photovoltaic provides 14
11 per cent of that grid's capacity?

12 A. Again, I am not familiar with that.

13 Q. You are not aware, okay.

14 In reviewing the transcripts of your
15 cross-examination by Mr. Shepherd, I have noticed, for
16 example, a number of points. For example, with respect
17 to biomass you indicated that the optimal model was not
18 used; with respect to wind power, you indicated that
19 the projection for wind power are fraught with
20 uncertainty because of the lack of good information of
21 wind sites; you also indicated that the wind resource
22 map in the review was too preliminary and that more
23 prospecting would be required for the map to be more
24 reliable; you also said that Hydro is not wedded to the
25 wind numbers and that this projection could range from

1 40 megawatts to 1,000 megawatts.

2 With respect again to biomass you
3 indicated - not necessarily you but perhaps it was Mr.
4 Dawson - that substantial agricultural options were not
5 included. Today you indicated, for example, that the
6 solar map may be subject to some adjustment because of
7 the flat nature of the map as opposed to more angled
8 collectors.

9 We have indicated as well that the review
10 does not deal with the energy saving technologies, if
11 you want to use that term.

12 In addition to that today you have
13 indicated with respect to figures that a lot of the
14 figures you have used here are moving targets, that the
15 review is just a photograph. You didn't know what the
16 authoritative source was for certain numbers. You
17 indicated as well that the whole purpose of the review
18 is to give a feel for certain concepts and
19 technologies.

20 The problem I have with this sort of
21 litany of uncertainties is, what is the purpose of the
22 review? I mean, how can we rely on the figures you
23 have produced if everything has got either uncertainty
24 or you are not sure whether the source is correct, or
25 whether figures are the latest figures, and so on.

1 What are we supposed to draw, what sort of conclusions
2 should we draw, should the Board draw from this review?

3 A. I think the conclusions are very
4 clearly written down and articulated in the summary at
5 the end of each chapter. Those are the conclusions we
6 draw and would like the Board to draw.

7 Q. But they are based upon a whole
8 series of figures where you seem to have indicated that
9 you aren't particularly wedded to the numbers you have
10 used, that there are other numbers that could have been
11 used, that there are more up-to-date pieces of
12 information that are available and so on?

13 A. I think planners and decision-makers
14 all along have to reach conclusions in the presence of
15 uncertainty and in the presence of complete
16 information, and this is a typical example of that.

17 We do not know all the data that you
18 alluded to, some of the data is not completely
19 gathered. We are in the business of projecting,
20 manufacturing and technical breakthroughs,
21 commercialization effects. In spite of all of that, we
22 have to reach a conclusion today, considering all those
23 factors and those uncertainties, and we reach very
24 solid conclusions.

25 The fact that there are uncertainties

1 does not detract from the validity of the conclusions
2 we have reached.

3 Q. Surely a couple of things, you say it
4 should give the Board a feel for the technology. Those
5 were your words, I think.

6 A. I don't want to debate with you
7 whether that applies to the entire report. When you
8 were saying the size of the module is so and so, I said
9 we wanted to give the Board a feel of what the module
10 looks like.

11 When you said whether the capacity in
12 Canada is 500 kilowatts or 650 kilowatts, I said both
13 of these give the Board a similar feel.

14 This is not a multi-billion dollar
15 industry in Canada; this a small scale industry.

16 These are the two instances I meant give
17 a feel for the size of the industry, the size of the
18 module, the state of development. But I wouldn't
19 characterize that everything is in that category. I am
20 being flexible in accepting that it is a snapshot and
21 there are other estimates that could be valid. It
22 doesn't detract from the conclusions we reached at all.

23 Q. But the impression that's left could
24 be quite different if you use some of the other figures
25 that are available. Don't you agree with that?

1 A. No, I don't agree with that. I said
2 that even if I accept multiples on the transmission
3 losses or multiples on the installed capacity in the
4 world, whether it's 200 megawatts or 400 megawatts, I
5 specifically said that does not specifically change the
6 conclusions I am reaching here.

7 Q. It doesn't change your conclusions
8 but it leaves a different impression. There's a
9 magnitude of 100 per cent difference between those two
10 figures, for example. If you draw to the attention of
11 the Board and others reading the review that there is
12 200 megawatts when in fact there is 400 megawatts and
13 that you fail to say that there is an exponential
14 growth or you don't say it in the same context, then
15 that leaves a different impression.

16 A. Well, if it does leave a different
17 impression, that's the way it is.

18 Q. Okay.

19 A. The context in which I am making
20 these remarks is that I don't want to argue about
21 details because the big picture is not affected very
22 much with details like that. Even though 200 is half
23 of 400, that is still a detail.

24 Given that generating capacity in Canada
25 and the United States in hundreds of thousands of

1 megawatts, a difference between 200 and 400 is not a
2 significant one.

3 Q. But again, I am not going to get into
4 a debate with you, I think conclusions can be drawn
5 from those comments.

6 In any event let me ask a couple of
7 questions. One of the interesting things that I looked
8 in examining the alternative energy review that came to
9 my attention is that despite the fact that this is an
10 environmental hearing that we are participating in,
11 there is really very little in here about environmental
12 costs and benefits. I know we have discussed this in
13 other panels. But the question that comes to my mind
14 is, has Hydro undertaken or is Hydro undertaking any
15 further study regarding, first of all, what you might
16 call internalizing external costs, and will that form
17 any part of your future reviews of alternative
18 technologies?

19 A. Yes and yes.

20 Q. So you are undertaking further
21 studies on external --

22 A. Hydro continues to do studies on
23 various aspects that affect our business, including the
24 area of externalities, including the area of evaluating
25 different options.

1 Q. Including the area of what, sorry?

2 A. Evaluating different options and how
3 that evaluation is affected by conclusions we reach on
4 externalities.

5 Q. This question of the studies with
6 respect to externalities, is it a formal study that you
7 are aware of, or is it just general work that you are
8 undertaking?

9 A. Work that different parts of the
10 organization are undertaking.

11 Q. So there is no special study under
12 way?

13 A. I don't know what makes a study
14 special or unspecial, but it's work people are doing in
15 the economics function and in the environmental
16 function, that it is an emerging issue in utility panel
17 of planning, the issue of externalities, and as a major
18 utility we are interested very much in what is evolving
19 in that and what our position on it will be.

20 Q. In the context of the planning
21 process, which is what we are looking at now, if you
22 were to do a new alternative energy review in the
23 short-term or median term future updating this
24 particular report, would it be your intention to
25 include the results of those studies in your evaluation

1 of the technologies?

2 A. If Hydro has come to different
3 conclusions on externalities, different than what we
4 reflect here, we will include that, yes.

5 MR. GRENVILLE-WOOD: Thank you, Mr.
6 Chairman. Those are my questions for this panel.

7 THE CHAIRMAN: Thank you, Mr.
8 Grenville-Wood.

9 MR. GRENVILLE-WOOD: Thank you, panel.
10 Mr. Shalaby.

11 MR. PASSMORE: I won't be here for the
12 next cross-examiner.

13 THE CHAIRMAN: You are not the next
14 expert.

15 MR. PASSMORE: No. Had I been hired by
16 all the intervenors, we could have saved a lot of time.

17 MR. GRENVILLE-WOOD: That's debatable.

18 [Laughter]

19 MR. PASSMORE: Mr. Shalaby will be glad
20 that I am not.

21 THE CHAIRMAN: Mr. Mattson, are you next?

22 MR. MATTSON: Good morning, Mr. Chairman.

23 Mr. Chairman, I don't plan to be very
24 long this morning, possibly half an hour. But if I
25 could begin by introducing the three exhibits that I

1 plan to refer to and getting exhibit numbers for those
2 three documents.

3 THE REGISTRAR: Would you please identify
4 them?

5 MR. MATTSON: Yes.

6 The first one is entitled Selected
7 Articles on the Increased Use of Natural Gas in Place
8 of Coal for Electricity Generation in the UK.

9 THE REGISTRAR: That will be No. 508

10 ---EXHIBIT NO. 508: Document entitled Selected Articles
11 on the Increased Use of Natural Gas in
12 Place of Coal for Electricity Generation
in the UK.

13 [12:02 p.m.]

14 MR. MATTSON: The second is entitled
15 Energy Market Update, article entitled What is Coal Bed
16 Methane?, January 1992.

17 THE REGISTRAR: 509.

18 ---EXHIBIT NO. 509: Published article from Energy
19 Market Update, article entitled
20 What is Coal Bed Methane?, January
1992.

21 MR. MATTSON: The final one, Mr.
22 Chairman, is entitled "Statement on Integrated Resource
23 Planning for Natural Gas Distribution."

24 THE REGISTRAR: 510.

25 MR. MATTSON: Thank you.

CROSS-EXAMINATION BY MR. MATTSON:

The discussion was also about social characteristics and other such characteristics, and a gas-fired option is using the fuel that is relatively scarce measured over many decades whereas coal is a fuel where the identified resources are measured in centuries rather than decades. So it is a much more plentiful resource. So there is much less chance of depletion of the

1 natural resource.

2 My questions - and I am not sure who to
3 direct them to - I take it while gas may be a more
4 scarce resource than coal that Hydro is now measuring
5 proven gas resources as lasting at least another five
6 decades; correct?

7 MR. SMITH: A. No, that is not correct.

8 What we have said is the proven reserve
9 is not necessarily the way to look at gas and its
10 availability for the future. The proven reserve is
11 what it is. In the United States it is something under
12 ten years of supply at current levels of consumption
13 and in Canada it is about 20 years of supply at current
14 levels of consumption.

15 What I did say, though, in my direct
16 testimony was that you should look at likely available
17 reserves. That is just my words as opposed to the
18 words that the industry uses; they have different terms
19 for degrees of availability.

20 And then I said, looking at it in that
21 way you would begin to recognize that the reserves are
22 probably in the neighbourhood of 50 years.

23 So you are right. It is five times, but
24 it is not a proven reserve.

25 Q. Mr. Smith, I believe you also

1 indicated in direct evidence that Hydro has not
2 included the potential for development of Canadian or
3 American coal bed methane in your natural gas pricing,
4 on projections; correct?

5 A. I think I said that we had included,
6 made an allowance for coal bed methane in the
7 assessments of reserves in the United States but not
8 for Canadian reserves.

9 Q. So when we are talking about the
10 likely availability of natural gas being five decades
11 that wouldn't include any estimation on coal bed
12 methane?

13 A. Well, the U.S. portion had, I believe
14 we said, 90 trillion cubic feet of coal bed methane
15 were included in our numbers. So within that 50 years,
16 yes, but there was no allowance in Canada.

17 Q. Mr. Smith, could you explain to the
18 Board what coal bed methane is?

19 A. Very generally it is a gas that
20 exists in coal seams and which is released to the
21 atmosphere generally during the mining process for
22 coal. It was naturally formed when the coal was
23 formed, and it is a developing technology that rather
24 than mine coal and release the methane that you release
25 it without actually mining the coal. It becomes a

1 source of fuel that is equivalent to natural gas.

2 Q. When you say "equivalent to natural
3 gas" would it be then considered a substitute for
4 conventional natural gas?

5 A. Yes.

6 Q. Mr. Smith, if you turn to Exhibit
7 509, one of the ones I have just filed, it is entitled
8 British Columbia Ministry of Energy, Mines and
9 Petroleum Resources, Energy Market Update, January,
10 1992. Have you had an opportunity to review this
11 paper?

12 A. Yes.

13 Q. If I could just direct your attention
14 to a number of points in the paper I would like to ask
15 some questions.

16 First of all, on the first page on the
17 lefthand column under How Much Coal Bed Methane is
18 There?, I am reading:

19 Potential reserves of coal bed
20 methane are estimated at between 2.7 and
21 81 trillion cubic metres in the U.S. and
22 between 3.7 and 12.7 trillion cubic
23 metres in Canada. The large range in
24 estimates is due to lack of data.

25 If you turn the page at the bottom of the

1 first paragraph in the left-hand column it is talking
2 about in British Columbia, and it says:

3 For comparison, the total discovered
4 conventional natural gas reserves for the
5 whole province of 454 billion cubic
6 metres with remaining reserves of 230
7 billion cubic metres...

8 Mr. Smith, in terms of the amount of gas
9 available there is a great deal of untapped potential
10 there with respect to coal bed methane; is that fair to
11 say?

12 A. Yes.

13 Q. Has Ontario Hydro done any studies on
14 how this potential might at some day or at some time
15 come into Ontario?

16 A. No.

17 Q. If you turn to the very last page of
18 the exhibit, the very last paragraph reads:

19 Coal bed methane is a vast energy
20 resource whose recovery will depend on
21 price, market forces and regulatory
22 standards.

23 Mr. Smith, is it fair to say that if
24 natural gas prices begin to increase that coal bed
25 methane will become a more attractive alternative to

1 conventional natural gas?

2 A. I'm sorry, a more attractive
3 alternative than conventional natural gas?

4 Q. Yes. If the price of natural gas
5 begins to increase?

6 A. No, I don't think so.

7 Q. Won't be more?

8 A. I think it will become attractive if
9 the price of natural gas goes up, but I don't think it
10 will be more attractive than the conventional method of
11 recovery.

12 Q. No, but certainly there is a
13 relationship between the price of natural gas and the
14 attractiveness of coal bed methane; correct?

15 A. Yes, because of the investment
16 required to recover it.

17 Q. What effect do you think this may
18 have on the long run price of natural gas?

19 A. How long run? I think what it would
20 do, it would tend to, if it gets developed and if it is
21 as plentiful as people any - and people at the moment
22 are being very conservative in their views of how much
23 of this gas will in fact be recoverable - the
24 availability of it would tend to dampen price
25 increases.

1 Q. Has this possibility or likely
2 scenario been taken into account in forecasting Ontario
3 Hydro's natural gas prices?

4 A. At this time, no.

5 Q. If I can move on to another area, I
6 would like to talk about pricing of fossil fuels and
7 electricity generated by fossil fuels, and I take it
8 that -- and I won't duplicate any earlier evidence and
9 if I could just quickly paraphrase, I take it from your
10 evidence that residual environmental impacts - that is,
11 the impacts from facilities operating within pollution
12 control regulations - are not reflected in price;
13 correct?

14 THE CHAIRMAN: Reflected in the price of
15 what?

16 MR. MATTSON: The price of the product.

17 MR. SMITH: I think maybe you should try
18 the question again. I got lost in it. I'm sorry.

19 MR. MATTSON: Q. Sure. That the
20 residual environmental impacts, the impacts that is,
21 from facilities operating within pollution regulations,
22 are not reflected in the price of electricity.

23 MR. SMITH: A. I believe that is
24 correct, yes.

25 Q. Mr. Smith, if this policy were to

1 change and include environmental externalities in the
2 price to consumers is it fair to say that gas would be
3 more attractive to the consumer relative to oil- and
4 coal-fired electricity?

5 A. It depends - and that is not a very
6 good answer for you but - it depends what you compare
7 it to.

8 If you compare it to state of the art,
9 brand new coal plant with all the right environmental
10 controls on it, the newest type of environmental
11 controls or perhaps a technology such as IGCC, then I
12 am not entirely sure what the difference would be.

13 I think we have all acknowledged that
14 natural gas environmentally has less of an impact than
15 coal, but you can do things to control some of the
16 impacts of coal.

17 So then the residual effects vary,
18 depending on what it is you are comparing it to. If
19 you compare it to the cleanest type of coal, then the
20 differences become quite a bit smaller, and I am not
21 sure -- I don't have any data that tells me what the
22 price change would be and how much that would change
23 the outlook for gas.

24 Q. No, I understand, and that is
25 helpful.

1 The preferability of gas over coal- and
2 oil-fired electricity is consistent, however, with the
3 fuel switching initiatives in Bill 118 and those
4 potential initiatives which your Demand Management
5 Panel spoke to earlier in the hearing; correct?

6 A. Yes.

7 Q. Now, is anyone on the panel aware
8 that there is right now an inquiry process under way at
9 the OEB into integrated resource planning for the gas
10 sector in Ontario, and the purpose, to find ways of
11 creating a more socially optimal allocation of
12 resources in the gas sector with particular attention
13 to achieving environmental benefits?

14 A. I am aware of the process, yes.

15 Q. Well, then, I will paraphrase. Is
16 not then the purpose of the IRP, the Integrated
17 Resource Planning, to find an energy strategy to cut
18 environmental impacts and resource allocation strategy
19 to optimize it?

20 A. That is one of the purposes. I think
21 there were many other purposes cited in the
22 announcement.

23 Q. Mr. Smith, one of the issues is how
24 to encourage fuel switching from electricity to gas for
25 environmental reasons?

1 A. I am not sure that it has been
2 expressed in that way.

3 I am aware that we have a concern in the
4 hearing that in fact some of the things that we are
5 looking at might mitigate against moving from
6 electricity to gas, depending on the outcome of the
7 review. But I am not just not familiar with that
8 wording. It may be there. I haven't read all the
9 documentation.

10 Q. Do you anticipate, Mr. Smith, that
11 the hearing or the findings of the OEB might impact
12 your plans before this Panel?

13 A. Well, I can't prejudge what the OEB
14 may find and determine in the process.

15 Q. But certainly you would agree if the
16 OEB made changes that made gas a more aggressive
17 competitor with electricity that this could have an
18 effect on both end use markets and your power
19 generation market for Ontario Hydro; correct?

20 A. Well, I think we are getting into
21 areas that I think Panel 10 will deal with,
22 specifically on how these things trade off, but we all
23 have to bear in mind that regardless of what the OEB
24 determines the biggest driver in the price of natural
25 gas is the commodity in Alberta and then delivery of it

1 to Ontario. And then what the OEB does with the
2 pricing regime or direction to that regime will have an
3 impact on the distribution and some of the pricing of
4 their services perhaps.

5 So I would have to put it in that
6 context, that whatever they do will have some impact,
7 but we have to bear in mind that the vast majority of
8 the costs are determined before they get to Ontario.

9 Q. And those costs are determined in a
10 competitive market; correct?

11 A. Not the national transportation
12 costs, no, but the commodity in Alberta, generally yes.

13 Q. Maybe, Mr. Smith, you could help me.

14 If you turn to Exhibit 510, this is the
15 exhibit paper filed by Dr. Larry Ruff, dated February
16 28th, 1992, to the OEB. If you turn to page 25 of the
17 exhibit I would just like to read one sentence at the
18 bottom of the page, starting with "For example":

19 Even if the price of gas is too low
20 because it does not include all the
21 environmental impacts of gas production
22 and use it might be that the gas price
23 should be decreased even more or the
24 price of gas-conserving services should
25 be increased if other dirtier energy

1 forms cannot be priced to reflect their
2 external environmental cost.

3 Now, Mr. Smith, would you agree with the
4 substance of that statement?

5 A. Well, I think I have to read it in
6 the context of the whole paper.

7 Q. Well, would you agree --

8 A. I guess what I generally agree is
9 that if gas is an environmentally attractive fuel then
10 we should give it all consideration, which we do.

11 Q. Would you agree that the
12 environmental damage could increase if we had
13 economically efficient prices - that is, applying the
14 pollute or pay principles - for cleaner fuels while
15 dirtier electricity is free from these principles?

16 A. I would think the statement is too
17 broad for me to agree with it. There is a lot more to
18 it than a simple agreement "yes" or "no" to that
19 statement.

20 Q. Maybe you could extrapolate on that.
21 Tell me what is it that you would disagree with in that
22 statement?

23 A. Well, I guess there are many aspects
24 of it.

25 You are implying that, first of all, the

1 result of the hearing is going to be that the Board is
2 going to include externalities into the pricing of
3 natural gas and at the same time not include
4 externalities into the pricing of electricity.

5 You talk about dirtier electricity, and
6 electricity is produced in many different forms in this
7 province, and some of it is, at least in some people's
8 views, environmentally superior to using natural gas
9 for it, too.

10 So it is too broad a statement.

11 Q. All right. But disregarding the --
12 don't make the assumption that Board is going to do
13 this, but generally if you include externalities in the
14 price of one fuel and not in the price of other fuels
15 it is going to make the one fuel less competitive; is
16 that not correct? The fuel or the externalities
17 included.

18 A. Yes. Yes.

19 Q. Okay. Now, Mr. Smith, why does Hydro
20 on one hand endorse and contemplate subsidizing
21 programs to get people to switch from electricity to
22 gas and yet on the other hand you are continuing to put
23 more money into repairing oil and coal peaking plants
24 to expand their production? How can both these things
25 be cost effective?

1 A. Well, maybe Mr. Meehan can answer
2 that.

3 Q. Sure.

4 MR. MEEHAN: A. I first of all don't see
5 why they wouldn't be cost effective. I think you are
6 looking at two different things.

7 Q. What are those two things?

8 A. Well, you are looking at fuel
9 switching in a domestic market and you are looking at
10 burning gas in a utility.

11 If you are wondering whether we think we
12 could construct a combined cycle and burn gas cheaper
13 than we can rehabilitate, say, Lambton and burn coal
14 and add all the environmental control equipment, we
15 feel that we can rehabilitate the coal plant and do it
16 cheaper than we can even just burning gas in a boiler,
17 say.

18 Q. Mr. Meehan, as an end use product for
19 the consumer to use electricity or gas, certainly
20 Ontario Hydro is now endorsing and encouraging fuel
21 switching; correct?

22 A. I believe that is the case.

23 MR. SMITH: A. For certain applications.

24 Q. Fine. Why would that be? Is that
25 not because natural gas would be a cleaner, more

1 environmental fuel, more efficient, more effective than
2 burning of coal and oil which are used during peaking
3 operations by Ontario Hydro?

4 [12:20 p.m.]

5 MR. MEEHAN: A. I would think the reason
6 that we are endorsing that is because we won't have to
7 install new generation facilities perhaps. So it's a
8 cost issue more than anything else for Ontario Hydro.

9 MR. SHALABY: A. I think we also
10 discussed in Panel 4 that using gas at the residential
11 market, which Mr. Meehan alerted you, that is a
12 significant difference, gas is used at 90 per cent
13 efficiency. Using gas at a generating station is a 30,
14 40 per cent efficiency proposition.

15 So using gas at the end market offers a
16 lot of efficiency advantages to the province as a
17 whole.

18 Using coal has got the reverse
19 consideration. Using coal at the domestic level is
20 cumbersome and you cannot put in environmental controls
21 as much as you can in a centralized facility. For that
22 reason coal perhaps makes more sense to be used
23 centrally where you can put all the environmental
24 controls that we spoke of that you cannot put off at a
25 residential situation. Using gas is a reverse: it is

1 more efficiency used at the house than it is at the
2 generating station and it doesn't need an awful lot of
3 environmental controls.

4 Q. Other intervenors have already asked
5 questions with respect to justifying the
6 cost-effectiveness of the extensions versus building
7 new gas-fired plants, et cetera, and I will avoid that.
8 But I would like to ask the question if anybody on the
9 panel has analyzed or is aware that in the United
10 Kingdom before privatisation that the electric
11 utilities had extensive fossil rehabilitation plans for
12 existing coal plants?

13 MR. MEEHAN: A. I am sorry, what was the
14 question at the end there?

15 Q. That prior to privatisation in the
16 United Kingdom the utility had extensive plans for
17 rehabilitation of their coal-fired plants, their
18 existing coal-fired plants?

19 A. By rehabilitation do you mean the
20 additional of scrubbers and things of this nature, or
21 do you mean what we have been referring to as
22 rehabilitation and life management?

23 Q. We are referring to the latter, life
24 management.

25 A. I understand that they were going to

1 be doing a lot of that, yes.

2 Q. Mr. Meehan, are you now aware that
3 since the UK electricity privatisation that many of the
4 private generators are shutting down their existing
5 coal plants, retiring them early because maintaining
6 and fueling the old coal plants is less cost-effective
7 than building a new, high efficiency gas-fueled plants?

8 A. I am not terribly aware of that. I
9 think there is a situation though in Britain though
10 that is quite different than ours here.

11 As members of the common market they were
12 required to make extensive changes to their SO(2)
13 production mostly. I don't think they could retrofit
14 scrubbers fast enough to meet the requirements of the
15 common market. It may be one other reason that they
16 are looking at gas.

17 I think the price of gas there is also a
18 factor. So there is a number of different factors that
19 would make their situation quite different from ours.

20 MR. DAWSON: A. The price of coal, for
21 instance, is also more expensive in the U.K. than it is
22 here, and they have closed down a lot of mines because
23 they are uneconomic and there are importing offshore
24 coal.

25 MR. SMITH: A. Privatisation allowed

1 them to stop buying the coal on a compulsory basis from
2 that mining industry at high prices.

3 Q. That's correct.

4 A. So if that hadn't changed they would
5 still be buying the coal.

6 Q. That's correct. The private
7 suppliers were able to chose the most economic and
8 efficient fuel on the market; correct?

9 A. Yes.

10 MR. BURPEE: A. PowerGen, one of them is
11 still counting on extended lives for their fossil
12 facilities for a good deal of them, though.

13 Q. Let me just take you through a number
14 of articles that we have pulled from the British Press,
15 Reuters, and maybe I can ask a couple of questions
16 about those.

17 It's Exhibit 508. If you turn to page 2
18 of the exhibit first. I will just quickly go through
19 them and then we will have comment.

20 Page 2 it talks about "Electricity
21 Sell-off 'Has Green Benefits'.

22 "Privatisation of Britain's
23 electricity industry is benefiting the
24 environment, Professor Stephen
25 Littlechild, the director general of

1 electricity supply, said yesterday.

2 The impending replacement of large
3 amounts of coal-fired generating capacity
4 with combined cycle gas-fired power
5 stations will help to cut emissions of
6 sulphur dioxide, which contributes to
7 acid rain. Because these stations
8 convert more of the heat from their fuel
9 into electricity, less fuel will need to
10 be burned, Professor Littlechild said.

11 "Opening the market to competition
12 has therefore focused attention on a
13 different technology, producing an
14 environmental benefit. I am confident
15 that as the competitive market develops
16 further efficiency gains will be
17 identified by generators, suppliers, and
18 customers producing similar environmental
19 benefits," he said.

20 On page 3 of the exhibit, just quickly.

21 Energy Secretary Welcomes Lakeland Power Station,
22 October 8th, 1991.

23 "Mr. John Wakeham, the energy
24 secretary, said today that about 20
25 significant private power station

1 projects were in the pipeline. He was
2 speaking after opening of Roosecote power
3 station near Barrow-in-Furness, Cumbria.
4 The plant which runs on natural gas is
5 the first independent station to be
6 opened since privatisation of the
7 electricity supply industry. Roosecote
8 is owned by Lakeland Power, which bought
9 the redundant sites coal-fired power
10 station and undertook a #100m
11 conversion."

12 Finally on page 5, I believe its
13 highlighted for you. A third the way the down the
14 page.

15 "When Mr. Wakeham, the energy
16 secretary, broke up the state-owned
17 Central Electricity Generating Board and
18 consigned its non-nuclear element to the
19 private sector as National Power and
20 PowerGen in February, few could have
21 imagined the scale of the restructuring
22 that would ensue.

23 "National Power and The PowerGen rely
24 on huge coal-burning power stations for
25 most of their capacity.

1 "The regional electricity generators,
2 power station builders, and foreign
3 utilities were quick to spot that power
4 could be provided more cheaply by new
5 combined cycle gas-fired power stations.
6 These achieved thermal efficiency of up
7 to 54 per cent, compared to 37 per cent
8 achieved by the best existing coal
9 plant."

10 The question from reading that, at least,
11 and I understand your concerns, Mr. Smith, that in
12 Britain there are different prices, and, Mr. Meehan,
13 there are different pricing factors involved. In fact,
14 I believe that natural gas is held by a monopoly in
15 Britain whereas here we do have a competitive market.
16 But has Hydro weighed the market evidence in the U.K.
17 that new gas-fueled electricity generation is cheaper
18 than the coal rehabilitation when considering your own
19 coal rehabilitation plans?

20 MR. MEEHAN: A. I am not aware in any
21 detail what their situation there is. Their price of
22 their coal may be more expensive than the gas price, I
23 don't know.

24 Q. Do you know if in the U.K. it's true
25 that gas is more expensive than it is in Ontario?

1 A. I don't know that.

2 MR. SMITH: A. I don't know that. But I
3 have my doubts. But I don't know that.

4 Q. You doubt that it is more expensive?

5 A. Because it's not very far to
6 transport it for one thing. But I don't know.

7 I do know that coal is much more
8 expensive than it is here.

9 Q. If I can turn to my final issue this
10 morning, and that has to do with wheeling.

11 Again, if you could turn to Volume 77 of
12 the transcripts, page 13804. This is Panel 5 when we
13 were discussing the issue of wheeling with Mr.
14 Vyrostkko. If you looked at line 6 to 10, Mr. Vyrostkko
15 defined wheeling, and I am reading:

16 Wheeling generally is the transfer of
17 power between two operating utilities
18 that can then use that power to advantage
19 to themselves under specific
20 circumstances.

21 Now, Mr. Smith, could you explain to the
22 Board how third party wheeling practice of wheeling in
23 the gas industry works?

24 A. No, I am not really that familiar
25 with it, not in those terms.

1 Q. Is there anybody on the panel who is
2 familiar with that?

3 Mr. Smith, are you aware of a different
4 definition of wheeling or third party wheeling, at
5 least, for the gas industry than the one given by Mr.
6 Vyrostko in the transcript?

7 A. No.

8 Q. Mr. Smith, are you aware of how
9 competition between gas suppliers works here in
10 Ontario?

11 A. Which gas suppliers, the Ontario gas
12 suppliers, Consumers Gas and Union Gas?

13 Q. The wells, the producers in the
14 field.

15 A. In Ontario?

16 Q. In Alberta, Saskatchewan, wherever
17 the oil and gas is coming from.

18 A. I'm sorry, you said Ontario and I
19 wasn't aware of any large producers that were in
20 competition in Ontario.

21 Well, basically yes, they bid a price to
22 a buyer and it's a competitive price.

23 Q. A consumer can buy that gas from the
24 well, correct, from the producer?

25 A. Yes.

1 Q. Would you consider that to be third
2 party wheeling?

3 A. Well, no, I don't think so.

4 I think what you are saying is there is a
5 transportation system in Canada that one can use and
6 you can use it without being a Union Gas or whatever.
7 You can be an end-user of gas, you can purchase gas in
8 Alberta and you can have it transported to Ontario.

9 So if that's what you are talking about
10 for wheeling, yes, I am very aware of that.

11 Q. That is what I am speaking about when
12 I am speaking of wheeling. And that is different from
13 what wheeling is in Ontario with respect to what Mr.
14 Vyrostko defined in the transcript; correct?

15 A. Yes, it is different.

16 Q. Mr. Smith, Hydro purchases small
17 amounts of gas, I take it?

18 A. Very small, yes.

19 Q. And Mr. Smith, has Hydro benefited
20 from the third party wheeling in the gas industry?

21 A. Yes.

22 Q. So you make direct purchases of gas,
23 you don't buy from the utility; is that correct?

24 A. No, we buy from the utility. It's
25 only a very small of gas at Atikokan, but we get a

1 discount that's equivalent to the buy/sell arrangement
2 that you can have.

3 Q. Okay. Now, is it your perception
4 also, Mr. Smith, that the most participants in the gas
5 industry, utilities, industrial consumers, general
6 customers and the OEB regard wheeling and direct gas
7 purchase by customers from producers to be a success,
8 to have been a success since it was implemented?

9 A. Yes.

10 Q. And are you also aware that this
11 practice has been implemented in the electricity sector
12 in British Columbia?

13 A. I am not aware if that, no.

14 Q. Is anybody on the panel aware that
15 this process has been implemented in the electricity
16 sector in British Columbia?

17 Thank you, Mr. Chairman those are all my
18 questions this morning.

19 Just for the record, no one answered, I
20 take it that was a no; correct?

21 MR. SMITH: No one on the panel is aware
22 of that issue.

23 THE CHAIRMAN: I think you can take that
24 as no one is aware of it, that's right.

25 MR. MATTSON: Thank you.

1 THE CHAIRMAN: Thank you, Mr. Mattson.

2 MR. MATTSON: Thank you, Mr. Chairman.

3 THE CHAIRMAN: Mr. Power?

4 MR. POWER: Yes, sir.

5 MR. POWER: I take it you wish to proceed
6 now rather than take an early lunch.

7 THE CHAIRMAN: Yes, if you don't mind.
8 People have their daily schedules worked out and it
9 disrupts them if you change the time.

10 MR. POWER: Only one comment, if I may.
11 I think counsel for Ontario Hydro will agree, we had
12 some questions back and forth about relevant
13 interrogatory questions last Thursday. We got the
14 information from Hydro, I have fired it off to our
15 consultants and we are still awaiting the response from
16 our consultants. I haven't got the information. I
17 don't think my friend has any problem with my splitting
18 up my cross-examination and to come back tomorrow to
19 follow up, so if that's acceptable...

20 THE CHAIRMAN: That will be fine.

21 MR. POWER: Sitting beside me is Dr. Mark
22 Rosen, I might add.

23 There is a package of materials, that was
24 provided earlier. It has a nice glossy on top. There
25 is a series of those in the back room for anybody who

1 is interested.

2 I believe the Board members have received
3 most of those, or the panel members have received most
4 of those last week.

5 CROSS-EXAMINATION BY MR. POWER:

6 Q. In terms of what I will be crossing
7 on, I wish to get into Ontario Hydro's role as a
8 cogenerator of electricity and thermal energy where
9 Hydro uses its own generating station to produce
10 electricity and thermal energy simultaneously, much
11 alike to a NUG but Hydro plays that role.

12 I then wish to ask a number of questions
13 relating the opportunities associated with Hydro
14 playing this role and some of the environmental,
15 socio-economic and other benefits.

16 And depending upon if I get the
17 information from my consultant, I may address hydrogen
18 later today or I may leave that to tomorrow, and
19 hydrogen and the use of fuel cells.

20 My only other comment, just to make sure
21 this is clear, there is many different ways to
22 cogenerate and I understand there is many definitions
23 of cogeneration. I will be focusing on the
24 cogeneration of electricity and heat from either fossil
25 fuel generating stations or uranium, i.e. from one

1 energy source. And when I refer to heat this can be in
2 the form of either steam or hot water.

3 I guess just as a further clarification,
4 I don't think some people refer to two types of
5 processing heat from generating stations, one some
6 people refer to as waste heat recovery; that is, where
7 the heat which is presently discharged into the Great
8 Lakes is recovered through upgrading. This upgrading
9 is done by pulling all of the heat that is otherwise
10 discharged to the Great Lakes off of the turbine line
11 and distribute it to users directly. And a lesser
12 version of that is called extraction steam where you
13 just remove a small amount of the steam off of the
14 steam line and provide it to a user.

15 I am not sure who address these to, but,
16 Mr. Shalaby, I will start with you and see where we go
17 from there.

18 I believe you have in front of you a nice
19 fancy glossy entitled A Clean Solution, up top.

20 I think we should mark this as an
21 exhibit, if I may.

22 THE REGISTRAR: The next exhibit number,
23 Mr. Chairman, is 511.

24 ---EXHIBIT NO. 511: Document entitled "A Clean
25 Solution?" by the International Energy
Agency and the World Energy Council.

1

2

MR. POWER: Q. Have you had an
opportunity to review this, Mr. Shalaby?

4

MR. SHALABY: A. No. I just got it this
morning and I am just leafing through it now.

6

Q. I believe these materials were
provided sometime last week, but --

8

A. Other people ahead of you provided me
with more material to occupy my time.

10

Q. I hear what you are saying. We will
try and to the best we can.

12

I think if you flip open the first page
you will note on the inside of the cover, the top
left-hand corner, that this brochure is produced by the
International Energy Agency and the World Energy
Council. Are you familiar with these two bodies?

17

A. Yes, I am.

18

Q. Are these well-known and respected
agencies in the area of energy research?

20

A. Yes, they are.

21

Q. Thank you.

22

If you then flip over to three pages on,
to where the words, "An Efficient Combination:
Cogeneration of Heating, Power and Cooling", and we
will see a little diagram of the utility which is

23

24

25

1 producing electricity. Do you have it?

2 A. Yes.

3 Q. Thank you. This diagram demonstrates
4 what is a traditional utility generation station, a
5 fossil generating station. If you will note there is
6 an electricity line going off to the right of the
7 station, you will note that there is a stack beside
8 that, and beside the station as well there is something
9 which a cooling tower.

10 What this diagram attempts to do is
11 demonstrate what the capabilities of the conventional
12 coal-fired or fossil-fired generating station can do if
13 its operated in a cogeneration mode as opposed to
14 electricity-only mode.

15 You will note that on the left that there
16 are eight blue barrels that represent the energy that
17 is consumed, and you will note that one barrel is lost
18 up the chimney, one barrel of energy, and that in the
19 traditional electricity mode four barrels of energy is
20 lost through cooling, and in this example would be the
21 cooling tower or in Ontario I believe the equivalent
22 would be discharge of energy into the Great Lakes.

23 Three barrels of energy, in essence, then
24 go out on the transmission line, and that's what this
25 document is asserting, that of the eight barrels of

1 energy, you get the get the equivalent of three barrels
2 going out on the electricity only if it's not in the
3 cogeneration mode.

4 Mr. Shalaby, to your knowledge, Ontario
5 thermal stations, fossil-fired, are they presently
6 approximately 35 per cent energy efficient?

7 A. That was evidence given by Mr.
8 Dawson, yes.

9 Q. And that reflects what we see here,
10 too, this same analysis. You will note on the top of
11 the page it notes that traditional generating stations
12 use only 35 per cent of the fuel.

13 A. Essentially, yes.

14 Q. Yes. It also notes, if you look at
15 the second column, cogeneration gives us the
16 opportunity to use about 85 per cent of the energy
17 rather than 35 per cent of the energy.

18 Do you have any basis upon which to
19 dispute that assertion?

20 A. No.

21 Q. Okay. I think if you look to the
22 right of that diagram you will see that there is a red
23 piping and a blue piping that's distributed to a number
24 of figures and I think they represent apartments and
25 houses and a large commercial building and perhaps an

1 institution and industry, I just want you to assume
2 that for now. I believe we can assume that the pipes,
3 the blue pipe delivers cold water to these facilities,
4 the red pipe delivers thermal energy through water to
5 these facilities.

6 [12:44 p.m.]

7 This is what is commonly known as a
8 district heating system or district heating cooling
9 system.

10 Do you know if Ontario --

11 A. Is it not that the blue could be the
12 return for the hot water?

13 Q. Yes, sorry.

14 A. Rather than delivering cold water?

15 Q. Sorry, You are quite right. Either
16 it can be the return for the cold water, or, in a more
17 sophisticated scenario, there could be four pipes
18 there, one of which delivers hot water and returns it,
19 one of which delivers cold water for cooling and
20 returns it. But there are two scenarios.

21 Does Ontario Hydro presently provide
22 district heating and cooling to any community in
23 Ontario from its generating stations?

24 A. Not to my knowledge, no.

25 Q. On the next page, if you flip the

1 page over, the brochure describes some of the benefits
2 associated with cogeneration, and you will see the
3 bullet points there: less emissions, savings on fuel
4 costs, local economic spinoffs, price of energy is more
5 stable, more reliable energy supply, better energy
6 security, et cetera.

7 Do you have any basis upon which to
8 dispute whether these benefits can be achieved if
9 Ontario Hydro was to cogenerate at its facilities?

10 A. On the economics and reliability I
11 don't know whether the claims are universal anywhere in
12 the world. You can have economics and reliability
13 equal to other forms of energy.

14 I think our studies and knowledge of the
15 business of district heating shows that it depends very
16 much on what the alternatives are, the density of the
17 housing and population in a particular area, and many
18 other factors.

19 Q. Correct.

20 A. So I think these are not universal
21 conclusions.

22 Q. I will agree we that. Have you
23 studied the application, the economics of the
24 application of district heating and cooling in Ontario?

25 MR. DAWSON: A. Yes, we did some years

1 ago, quite extensively.

2 Q. What year was that?

3 A. It was around 1979.

4 Q. Have there been any studies since
5 that date?

6 A. Not that I am aware of.

7 Q. Okay. So, in effect, Hydro's
8 evidence on this issue dates from 1979?

9 A. '79, early '80s, yes.

10 Q. Okay. Thank you. Well, then, I
11 guess I throw my question back to you, Mr. Shalaby. Do
12 you have any present basis for disputing whether the
13 benefits listed here could be achieved by Ontario Hydro
14 now or in the future if Hydro was to cogenerate as its
15 utilities?

16 MR. SHALABY: A. We found in the early
17 '80s and late '70s, as Mr. Dawson is saying, that
18 cogeneration of heat for district heating purposes is
19 not a viable option for Ontario, and, if anything, the
20 price of fuel has gone down since then. Oil and gas
21 prices have gone down since that time, so I think the
22 conclusions carry to this day.

23 Q. But I guess we conclude also that
24 that wasn't updated for the purposes of the
25 Demand/Supply Plan or Update; correct?

1 A. That is correct. It was not updated,
2 but I am bringing to your attention the fact that one
3 of the major comparative factors is what the costs of
4 heating by gas and oil are, and the costs of heating by
5 oil and gas have gone down since that time.

6 Q. Okay. I don't suppose you could
7 undertake to provide those studies to me and any
8 follow-up information that Hydro might have undertaken
9 with respect to district heating and cooling?

10 A. I am wondering whether any of that is
11 in interrogatory responses. If we can locate them in
12 interrogatories we will bring them to your attention.

13 Q. Certainly. That would be acceptable.

14 A. Thank you.

15 Q. I note that if we go back to the
16 diagram - again, I don't know, Mr. Shalaby, if you are
17 the best person for this, but correct me if I am
18 wrong - on the left-hand side of the page, second
19 column, bottom paragraph, the document asserts that:
20 the greatest savings and efficiency are still obtained
21 from converting large, conventional generating plants
22 to cogeneration.

23 A. And your question is...?

24 Q. I take it, do you have any basis
25 other than what we discussed before for refuting that

1 statement?

2 A. I think what we discussed before, I
3 think it is a factor -- it is the very specific
4 proximity of a plant to high density population, ease
5 of distribution, of heat energy, the cost of other
6 alternatives.

7 Q. Based on Hydro's data from
8 approximately ten years ago?

9 A. Yes.

10 Q. Thank you. Finally --

11 A. I think -- we also want to make clear
12 that this document is prepared by the Executive
13 Committee for District Heating and Cooling, so it is
14 not surprising that they are advocating the system and
15 are bullish on its benefits, I would think.

16 Q. Fair enough. If you could flip the
17 document over to the next page, then, you will see some
18 charts there that discuss reduced emissions that are
19 possible from cogenerating a generation station in this
20 mode.

21 There is one for coal, one or oil, one
22 for natural gas. I will just refer you to the coal
23 scenario. I think, although it is not clear, if you
24 look at the CO(2) emissions drop the red indicates a
25 generation station operating in a traditional

1 electricity-only mode and the blue and green indicates
2 a generation station operating in a cogenerating mode,
3 and it would appear that the CO(2) emissions drop from
4 approximately 3 million to approximately 2,225,000.
5 That is a difference of 725,000 or approximately a 25
6 per cent decrease in CO(2) emissions.

7 I guess my question again is: Has Hydro
8 studied the ability to drop CO(2) and related emissions
9 through cogenerating?

10 A. We acknowledge that cogeneration
11 results in less CO(2) emission per unit of electricity
12 produced.

13 Q. Do you know what percentage of
14 savings of emissions would be at any of the generating
15 stations in Ontario if cogeneration was to be installed
16 or utilized at those stations?

17 A. Not in detail, no, but it depends on
18 the extent to which heat is extracted, at what stage in
19 the turbine. Yes.

20 Q. Have you undertaken any of those
21 studies to determine what the emission savings would be
22 for any of the generating stations?

23 A. Not to my knowledge.

24 Q. Thank you.

25 MR. SMITH: A. I think it is clear,

1 though, that the emissions don't change at the station;
2 it is the emissions per energy unit, and a lot of it
3 would depend on what it replaced, assuming we are not
4 building a new use of energy here. So if it replaced
5 natural gas heating in homes, then I am not sure how
6 that would play out, but I think the answer that we
7 don't have a detailed study of it is true.

8 Q. You don't know the details?

9 A. That is right.

10 Q. However, if it was to replace
11 electricity supplied to Hydro for housing it would
12 relate to an overall emissions drop?

13 MR. DAWSON: A. Would you repeat that
14 statement?

15 Q. Sorry, if you were to cogenerate to
16 houses that Hydro presently heats through electricity
17 there would be an overall emissions drop?

18 MR. SHALABY: A. In all likelihood, yes.

19 Q. Correct?

20 A. Yes.

21 Q. Thank you. Does Ontario Hydro
22 presently cogenerate at any of its thermal generating
23 stations? And I guess specifically I will lead you to
24 it. I am looking at the Bruce Nuclear Power
25 Development. I don't know who would best be to talk to

1 that issue.

2 MR. DAWSON: A. We do cogenerate at
3 Bruce to the extent that we supply steam to the Bruce
4 power development, yes, and I think a little bit of
5 Pickering because we supply - now, I had better be
6 careful here, I am not sure - but at Pickering we
7 supply warm water to a fish farm, too. I am not sure
8 whether we actually extract steam to do that or whether
9 we are simply taking warm CW discharge to do that. I
10 forget.

11 Q. To keep the fish warm at Pickering.
12 Yes, I am familiar with that.

13 I would like to focus on the Bruce
14 Nuclear Power Development for now, if I may, and I
15 would like to direct you to a second exhibit, which I
16 think we should mark, which is entitled "Steam From
17 Ontario Hydro".

18 Now, there are two versions of these I
19 have circulated. In the original it is colour, but the
20 cost of colour reproduction is so excessive that I only
21 produced a few of these and the rest of them are
22 regular photocopies.

23 THE REGISTRAR: Next exhibit number is
24 512.

25

1 ---EXHIBIT NO. 512: Brochure entitled "Steam From
2 Ontario Hydro".

3 MR. POWER: Q. Just by way of knowing
4 what the original format was, you will note that this
5 was originally in a jacket format (indicating), a
6 little map with some information on the inside which
7 has been reproduced as the top four pages on the
8 photocopy in front of you, and that included three
9 insertions which have also been reproduced in the
10 photocopy in front of you, and we will walk through
11 each of those in turn.

12 I take it, Mr. Dawson, I should address
13 these questions to you?

14 MR. DAWSON: A. Yes, would you have a
15 spare copy of that brochure? We can use this one.

16 Q. Sure. Thanks. As I indicated the
17 top four pages were the jacket for this. I don't know
18 whether you have had an opportunity to review this, Mr.
19 Dawson. Have you?

20 A. No, I haven't.

21 Q. Well, again I guess I will try and
22 walk slowly through this.

23 Would you agree this document is
24 published by Ontario Hydro?

25 A. It certainly has the Ontario Hydro

1 logo on it, so I think that is a fair assumption.

2 Q. We can assume that? I guess you
3 haven't had an opportunity to review the document, but
4 would you agree for now that the document addresses the
5 sale of steam from Ontario Hydro?

6 A. That the document...sorry?

7 Q. Addresses the sale of steam from
8 Ontario Hydro?

9 A. Right.

10 Q. Okay. Well, again because you
11 haven't reviewed it, there is no mention to district
12 heating and cooling from what you can tell on the
13 cover, and I think you will agree after you review this
14 the document doesn't address district heating and
15 cooling at all, but if you find otherwise please
16 correct me.

17 I believe the document was originally
18 published in about 1984. Do you know if that was
19 accurate? Do you have any sense?

20 A. I wouldn't know. I haven't seen the
21 document before.

22 Q. Right. Unfortunately, it is not
23 dated, but --

24 MR. SHALABY: A. I seem to recall that
25 it could be about of that vintage, yes.

1 Q. Thank you, Mr. Shalaby.

2 A. Those were the days we could afford
3 to print nice brochures.

4 Q. Yes. What I would like to do is -- I
5 don't know, Mr. Chairman, whether this is an
6 appropriate place to break or not, give the members an
7 opportunity to skip through some of the materials over
8 lunch...

9 THE CHAIRMAN: Probably a good idea. So
10 we will stop now and come back at 2:30.

11 MR. POWER: Thank you, Mr. Chairman.

12 THE REGISTRAR: Please come to order.
13 This hearing will adjourn until 2:30.

14 ---Lunch recess at 12:55 p.m.

15 ---On resuming at 2:33 p.m.

16 THE CHAIRMAN: Mr. Power?

17 MR. POWER: Thank you, Mr. Chairman.

18 Q. I guess, Mr. Shalaby, I am going to
19 continue to direct questions at you until you suggest
20 that I wander off to somebody else or somebody jumps
21 in.

22 Have you now had an opportunity to look
23 at this brochure, which was Exhibit 512?

24 MR. SHALABY: A. Why don't you ask us
25 questions about it, and we will see whether we...

1 Q. Okay. Fair enough. If you could
2 turn down to - unfortunately, they are not numbered -
3 it would be the twelfth page.

4 THE CHAIRMAN: Perhaps you could identify
5 how the page starts off or what is on it?

6 MR. POWER: Yes, Mr. Chairman. At the
7 top of the page it states: "Low cost steam will help
8 keep your operating costs down...", and some other
9 stuff.

10 MR. SHALABY: Yes, we have that page.

11 MR. POWER: Q. Thank you. The brochure
12 states at the top centre column, if I may quote here:

13 The necessary modifications to a
14 power station steam system will be made
15 when a customer's steam requirements are
16 confirmed.

17 Is this still the policy of Ontario Hydro?

18 MR. SHALABY: A. I don't know. I don't
19 know if anybody else here...

20 MR. DAWSON: A. I don't know, but I
21 don't see why it wouldn't be.

22 Q. I don't suppose you could undertake
23 to find out, then?

24 MR. SHALABY: A. My understanding is
25 that the sale of steam from our stations was expected

1 to be a big business area in the mid-'80s, but the
2 facts have turned differently.

3 Only the Bruce energy centre has taken
4 off with multiple customers. But it wasn't simple to
5 line up customers for other generating stations. So I
6 don't know whether we are actively pursuing other
7 customers at other stations, but at the Bruce that is
8 certainly the policy.

9 Q. That is sort of a side issue. I will
10 leave the Bruce aside for now, but I am just wondering
11 about the business relationships that Ontario Hydro
12 would enter into with prospective customers.

13 I just note here that it states that:
14 Necessary modifications to the generating station's
15 steam system will only be made first when the customer
16 is confirmed and commitment is up front. I am just
17 wondering whether that is still a precondition of
18 Ontario Hydro being willing to cogenerate at its
19 stations.

20 A. The precondition meaning having a
21 commitment from a customer to take on the steam?

22 Q. Yes.

23 A. I don't know for a fact, but I would
24 expect that would be the case. We will not go and
25 alter our station before we know we have a major

1 commitment from a purchaser to buy that steam.

2 Q. Okay. Thank you. The paragraph then
3 goes on to note that: The cost of modification would
4 be included in the general contract negotiations.

5 Is this still the business policy of
6 Ontario Hydro?

7 A. See, again I would say that this
8 brochure was produced by our new business ventures
9 division, which explores businesses that Ontario Hydro
10 can be of benefit to our customers, other businesses
11 other than being generation of electricity.

12 Whether they have policies as such, when
13 you say "this is a policy of Ontario Hydro", I think it
14 is more a business practice that the division is
15 expected to follow in making steam contracts with
16 customers.

17 THE CHAIRMAN: Did I understand you to
18 say a moment ago that the only people you sell steam to
19 now are at Bruce; is that right?

20 MR. SHALABY: To my knowledge, that is
21 correct.

22 THE CHAIRMAN: And do you know whether
23 you are actively seeking steam customers at other
24 generating stations?

25 MR. SHALABY: I think less vigorously

1 than we were in the mid-'80s. We used to have a unit
2 dedicated solely to the steam marketing business. To
3 my knowledge, that is not -- we found out it is not as
4 big of an opportunity as we thought it would be.

5 THE CHAIRMAN: But if someone came along
6 to you with a proposition you would consider it?

7 MR. SHALABY: Yes.

8 THE CHAIRMAN: And if the economics were
9 there you might proceed with it--

10 MR. SHALABY: Yes.

11 THE CHAIRMAN: --no other adverse factors
12 being involved?

13 MR. SHALABY: Yes. We always thought it
14 is great idea; we just didn't find the market for it in
15 other locations outside the Bruce. But if customers
16 come along I think we will take them up on it.

17 MR. POWER: I think I will explore some
18 of the details of the marketing of this. This might
19 help assist.

20 THE CHAIRMAN: All right.

21 MR. POWER: Q. But anyway, I believe we
22 will have to conclude for now, based on this document,
23 the cost of the modifications to the generating station
24 would be included in the general contract negotiations.
25 It is certainly a potential --

1 MR. DAWSON: A. I think that would be a
2 principle that we would tend to adhere to, yes. We
3 wouldn't expect the electrical consumer to pick up the
4 cost of capital modifications that were required to
5 sell steam. You would expect the steam customer to do
6 that.

7 Q. Right. Okay. Thank you.

8 I also note that two paragraphs below
9 that it notes that: Any lost electricity production
10 resulting from going into cogeneration will form the
11 basis on which the steam prices are calculated.

12 I assume that is also the business
13 practice of Hydro, that also would be calculated into
14 any contract for steam?

15 A. I would think that would be the case,
16 yes.

17 Q. Thank you. Well, it sounds like,
18 then - and correct me if I am wrong - what I gather
19 from that is Ontario Hydro other than at the Bruce will
20 not provide steam without committed users first being
21 in place and without having committed users who are
22 willing to negotiate and pay for not only the cost of
23 the steam but also the cost of modifications to the
24 facility as well as any lost costs through electricity.

25 MR. SHALABY: A. Recovery of costs is a

1 principle, yes.

2 Q. Right. So the first hurdle is
3 business has to approach Ontario Hydro. The second
4 hurdle is there is a large upfront potential cost that
5 a potential client would have to look at, modifications
6 to the plant, et cetera?

7 MR. DAWSON: A. I don't think we have
8 said there is a large upfront cost. It may be rolled
9 into the price of steam so that we recover it over a
10 given period of time.

11 Q. In that scenario we could roll it
12 over.

13 I take it, though, from the brochure that
14 the emphasis is on the prospective purchasers of the
15 steam approaching Hydro first to initiate discussions?

16 MR. SHALABY: A. I think I said that in
17 the mid-'80s we were aggressively seeking customers.

18 Q. Right.

19 A. My knowledge, that we are not as
20 aggressive in seeking customers at this time.

21 Q. Well, perhaps we can turn to --

22 A. I may be wrong in that, but I just
23 don't see the advertising that we used to see in the
24 mid-'80s.

25 Q. Right. The advertising has

1 dropped -- I think if you turn to Interrogatory
2 Response 8.15.15, which I think is attached to the
3 materials in front of you...

4 [2:40 p.m.]

5 THE REGISTRAR: That is 475.34.

6 ---EXHIBIT NO. 475.34: Interrogatory No. 8.15.15.

7 MR. POWER: Q. You will note in the
8 response in the second paragraph, it states that Hydro
9 has pursued the recovery of thermal energy when
10 commercial opportunity prevents itself.

11 Again, I take it from this document that
12 Hydro is sitting in a passive mode, at least presently,
13 waiting for business to approach it.

14 MR. SHALABY: A. I don't know whether to
15 characterize it completely as a passive mode. I would
16 say we are not as aggressively seeking the business in
17 terms of advertising.

18 We identified potential users in the
19 mid-80s, we approached a large number of industries
20 within a certain proximity to our plants, we made them
21 aware of the steam services that we can provide and the
22 terms and conditions under which we can provide the
23 services.

24 So I think there is a large customer base
25 around our plants that is aware of the potential for

1 using steam, and if their conditions change in a way
2 that they can come back to Hydro, we will discuss that
3 with them.

4 Q. I guess there is a question of how
5 you market it, but I will get back to that in a minute.

6 Is there an incentive program available
7 for any prospective purchasers of steam? Is there an
8 incentive program in place?

9 A. is there an incentive program in place
10 for...

11 Q. For prospective purchasers of steam?

12 A. I am not aware of the details of
13 that. I think there may be but I don't know about it.

14 Q. You not do know whether there is a
15 program available.

16 A. I don't know.

17 Q. Are there any estimates of what it
18 would cost a prospective purchase to purchase steam
19 from the generating stations?

20 A. There is a chart in here, I think it
21 shows it to be \$2 per million btu, and that was...

22 THE CHAIRMAN: In Exhibit 512?

23 MR. SHALABY: In 512, you're right, Mr.
24 Chairman.

25 MR. POWER: Q. Do you know if that

1 includes the cost of modification as well as the cost
2 of any electricity lost?

3 MR. SHALABY: A. I don't know what that
4 includes, I'm sorry.

5 Q. Thank you.

6 A. Mr. Dawson is alerting me that this
7 was for Bruce. The price may be different at other
8 places.

9 Q. Thank you.

10 MR. DAWSON: A. That was study done in
11 79 where we looked at all our thermal generating
12 stations and calculated the price of steam from
13 virtually every possible extraction that was available
14 on the basis of the cost of replacement energy.

15 Q. Yes.

16 A. I am trying to think whether in
17 fact -- I don't think we estimated the capital costs of
18 reboiler equipment. We certainly looked at the value
19 of the thermal energy that could be taken out of the
20 existing turbine and what in fact that was worth to
21 Ontario Hydro in terms of derated output, and so on.

22 Q. So based on that, then the purchaser
23 could find out what the cost of steam would be, but in
24 terms of the specifics of any modifications to the
25 generating station, that would have been to be explored

1 with Hydro, those details.

2 A. That's right. And that would depend
3 on the size of the steam load and so on.

4 Q. A variety of specific factors.

5 A. Yes. But we did develop the
6 methodology for pricing the steam.

7 Q. Right. If you turn to the next page
8 you will note that the top left-hand column of the
9 page, it states Darlington Nuclear Station, and I think
10 the remainder of these pages go on to describe station
11 by station some of the opportunities.

12 I note that for Darlington in the
13 description in the bottom paragraph, it states that
14 studies are now being done to identify a site suitable
15 for a development as an industrial park and to assess
16 larger economic impact.

17 Are you aware of this study, Mr. Dawson,
18 I guess?

19 A. No, I wasn't aware of that study, no.

20 Q. Thank you. I think we will be
21 getting back to that in a minute.

22 Now, if you could please turn down a
23 further five pages you will find that a new document
24 starts called the Bruce Energy Centre, which addresses
25 the details of the steam provided to the Bruce Energy

1 Centre. If you carry on another three or four pages
2 after that you will find a photocopy of a page where it
3 only has typing on the one side, the heading at the top
4 of the page is Bruce Steam: An Outstanding Business
5 Opportunity.

6 At the bottom of the page for that
7 document it says page 3.

8 A. Right.

9 Q. Now, this gets into the specifics of
10 the delivery of steam from the Bruce Energy Centre;
11 correct?

12 A. Yes.

13 Q. I believe at the time that this
14 document was produced, it was prior to the actual
15 building of the Bruce Energy Centre. I just raise that
16 because some of the language is tentative and
17 future-looking.

18 I believe that there is no dispute that
19 the Bruce Energy Centre is in place and that there is a
20 pipeline going from the Bruce Nuclear Power station to
21 the Bruce Energy Centre. So with that in the
22 background, it states in the very bottom of that page
23 that the steam delivery system is capable of delivering
24 115,000 kilograms an hour to the Energy Centre, or up
25 to 500,000 pounds an hour at a lower pressure.

1 Do you know if that's still accurate?

2 A. I have no idea.

3 Q. Okay. If you back up, I believe
4 that's only from the one pipe that's in existence
5 between the generating station and the Bruce Energy
6 Centre.

7 A. Yes, I wouldn't know. I haven't any
8 idea.

9 Q. If you can turn to the next page
10 which states page 4 at the bottom of the page, there is
11 a sub heading entitled Site for Bruce Energy Centre.
12 The second paragraph, it notes that Ontario Hydro has
13 submitted an environmental assessment to the Ministry
14 of the Environment.

15 Do you know if Ontario Hydro has
16 undertaken like environmental assessments for any of
17 the other thermal generating stations in Ontario?

18 DR. EFFER: A. No.

19 Q. Thank you.

20 There is a further subsection down there
21 that states land prices. It notes that lots will be
22 sold or leased to customers apparently from Hydro.

23 Are you aware that Hydro did in fact own
24 this land prior to the park being developed?

25 MR. DAWSON: A. I'm not sure who owned

1 that land. It was a rather complicated deal and I was
2 never involved in the details, so I don't know.

3 THE CHAIRMAN: Aren't we straying a
4 little bit away from fossil generation?

5 MR. POWER: Well, that is a good point,
6 Mr. Chairman, I appreciate your concern.

7 I guess what I am trying to look at is
8 the delivery of thermal energy either as maximizing
9 fossil generation or as an alternate energy form. I
10 frankly don't know which way to look at it, it depends
11 on how you approach the issue. And within that I am
12 trying to look at the Bruce Energy Centre is obviously
13 an example of where it has worked, I want to determine
14 why it has worked there and try and apply it
15 generically to other stations. I don't need to get
16 into the specific details too much.

17 THE CHAIRMAN: I think as long as you
18 stick to that. But if we get very particular about the
19 pros and cons of the Bruce thing, that's getting a bit
20 site-specific.

21 MR. POWER: I agree. But my only point,
22 Mr. Chairman, is that the reasons for the success at
23 the Bruce Energy Centre is because Hydro put in a lot
24 of up-front effort and they haven't put an up-front
25 effort at other generating stations. That will be my

1 assertion. If you can permit me to follow that line of
2 questioning.

3 THE CHAIRMAN: Certainly.

4 MR. POWER: Thank you.

5 Q. The next page, at the bottom of
6 page --

7 THE CHAIRMAN: What we are going through
8 now is a selling document. I don't know if you need to
9 go through the document that way. You could perhaps
10 ask the questions, if it's not too difficult to do, in
11 a general way and perhaps you will get more helpful
12 answers.

13 MR. POWER: I guess I would assume the
14 knowledge of the panel member who is familiar with the
15 details of the Bruce Energy Centre and to be honest I
16 don't know if that exists.

17 Q. Is somebody intimately familiar with
18 the details of the Bruce Energy Centre, how it was
19 developed, the background to negotiations?

20 MR. SMITH: A. I don't think we have
21 anyone who has that expertise.

22 One thing I can say, though, when you
23 talk about Hydro promoting it and putting the money
24 upfront, the difference between that particular site
25 and any other site that is in this brochure was that

1 the first four units at Bruce had more steam producing
2 capability than their reactor size to use all the
3 electrical output, or use all the steam to make
4 electricity, and therefore there was a surplus of
5 steam.

6 Q. Right.

7 A. The "B" plant does not have that and
8 I don't understand that the Darlington plant has that,
9 and as we have just had testimony from Mr. Dawson, all
10 the coal plants would in fact have a reduction in the
11 electrical output if we diverted the steam to other
12 uses, so there was a distinct difference.

13 Q. I was just looking at one example,
14 Mr. Smith. Thanks.

15 MR. DAWSON: A. Not only that, there was
16 also the capital investment made in the steam
17 transformer plant in Bruce for other reasons for the
18 heavy water plant, so that already existed too.

19 Q. I guess the essence of my point is
20 that Ontario Hydro had a sunk capital cost, Mr. Dawson,
21 but they found a way of maximizing some excess energy
22 at that site; didn't they?

23 A. I think that's a fair statement.

24 Q. And in maximizing that excess energy
25 they put some capital cost upfront to provide that

1 service, thermal energy, to industries located nearby;
2 correct?

3 A. In the sense that they built a
4 pipeline, but I am not sure who actually funded the
5 pipeline, I don't have that knowledge. The pipeline
6 was built, that's for sure.

7 Q. Correct. Do you agree that through
8 providing this excess energy to the Energy Centre
9 nearby, that this has created a local economic positive
10 benefit, if I may?

11 A. Yes, there have been a number of
12 industries developed on that site, yes.

13 Q. Thank you.

14 We will get into it a bit later, but I
15 understand there are now four industries located at the
16 Bruce Energy Centre; is that correct?

17 A. That's my understanding, yes.

18 Q. Thank you.

19 On the bottom of page 12 of that
20 document -- sorry, page 12 is listed on the bottom,
21 there is a subsection called The Bruce Bulk Steam
22 System, and it lists five different ways that the bulk
23 steam system provides steam for various uses other than
24 electricity, or more accurately, in addition to
25 electricity.

1 Would you agree, Mr. Dawson, that
2 essentially the generating station is therefore
3 producing thermal energy and electricity at the same
4 time?

5 A. Yes.

6 Q. Thank you.

7 I think one reason, just to be fair to
8 Mr. Smith, that he raises, because there is excess
9 steam due to the specifics of that site, but my point
10 is that they are certainly cogenerating and maximizing
11 excess steam.

12 If I may turn now to the next document.
13 It's a small document entitled Nuclear Problems
14 Tackled.

15 We should mark this as an exhibit as
16 well.

17 THE REGISTRAR: That will be No. 513.

18 ---EXHIBIT NO. 513: Document entitled Nuclear Problems
19 Tackled.

20 MR. POWER: Q. Mr. Dawson, do you have a
21 copy of that in front of you?

22 MR. DAWSON: A. Yes.

23 THE CHAIRMAN: Who is the author of this
24 document?

25 MR. POWER: That's my next point, sir. I

1 have never seen the original, I have only ever seen a
2 photocopy, but I think if you look at the back of this
3 document it has Ontario Hydro's name on it. I just
4 wanted to confirm whether anybody on the witness panel
5 knew for a fact whether this was an Ontario Hydro
6 document.

7 MR. HOWARD: It's also possible, it seems
8 to me, it was an ad that was in the magazine from which
9 the article was taken. It's reprinted.

10 MR. POWER: Yes, it appears to be
11 reprinted by Ontario Hydro. I don't know.

12 Q. Does anybody on the witness panel
13 know? Are they familiar with this document?

14 MR. SHALABY: A. No, I don't believe so.

15 Q. Well, I am not sure whether we can
16 assume who published this, but if I may I would like to
17 proceed to the details in any event.

18 Mr. Dawson, did you have an opportunity
19 to review the document over the lunch break?

20 MR. DAWSON: A. I didn't read this
21 document over the lunch break. I did look at it last
22 night briefly. But I didn't go into it in a lot of
23 detail.

24 Q. It's a document that relates to the
25 Bruce Energy Centre and its relationship with the Bruce

1 Nuclear Power Development; correct?

2 On page 2 there is a sub heading up there
3 Temporary Bruce "B" Heating Steam, and about three
4 quarters of the way through that paragraph it just
5 notes that through providing the steam heat on-site
6 Ontario Hydro had savings in fuel oil heating costs for
7 the '80/81 winter of approximately 320,000.

8 That savings was achieved by the
9 cogeneration of the thermal energy to that site; wasn't
10 it?

11 A. This appears to be the case, yes.

12 Q. Thank you.

13 Under the sub heading steam supply in the
14 middle of that document, third paragraph, the document
15 states that the original plan was to construct a second
16 stage to the industrial park, that being the second
17 stage of pipe, as soon as letters of intent were
18 obtained from a customer or a group of customers,
19 however, it continues, as this proved an impractical
20 approach to marketing, it was decided to prebuild a
21 further three miles to the Bruce Energy Centre.

22 It would appear, based on this document,
23 that Hydro attempted to get committed industrial users
24 upfront but found that that didn't work, and then in
25 fact they decided to initiate the effort, if I may, by

1 the building of the pipe to the Bruce Energy Centre.

2 Are you familiar with that, Mr. Dawson?

3 A. I'm not really familiar with any of
4 this. I wasn't directly involved in any of this.

5 Q. Nobody on the witness panel is?

6 Well, the document certainly concludes
7 that Hydro had to initiate the effort first before the
8 purchasers would invest.

9 If you will turn to the next page under
10 the sub heading, bottom centre, Other Steam Supply
11 Alternatives, there is a description of Darlington.
12 The description notes that a provision for steam
13 take-off has been included in the Darlington design,
14 however, it notes that the studies have been undertaken
15 which have found that it is not feasible until 17 to
16 \$20 million is made available from sources other than
17 Ontario Hydro, or, it goes on, if there is an upturn in
18 the forecasts of natural gas.

19 Are you familiar with this study, Mr.
20 Dawson, in light of the 1979 reports?

21 A. No, I am not.

22 Q. Is anybody else on the panel familiar
23 with this?

24 MR. SMITH: A. No.

25 Q. I suppose you could undertake, Mr.

1 Dawson, to find any report that may have found this,
2 concluded this?

3 MR. DAWSON: A. To find a report that
4 deals with what precisely?

5 Q. That the feasibility of providing
6 steam from Darlington and the capital cost outlay
7 estimate of 17- to 20 million.

8 A. So you are asking me to substantiate
9 the 17- to \$20 million number with a report or whatever
10 documentation there is?

11 Q. IF Hydro happens to have it.

12 A. Yes, I can try to do that, yes.

13 Q. Thank you.

14 THE CHAIRMAN: That will be an
15 undertaking now, I guess.

16 MR. POWER: Yes.

17 THE CHAIRMAN: 478?

18 THE REGISTRAR: 478.29.

19 ---UNDERTAKING NO. 478.29: Ontario Hydro undertakes to
20 provide a report substantiating the
21 feasibility of providing steam from
22 Darlington and the capital cost outlay
23 estimate of 17- to \$20 million.

24 MR. POWER: Q. You would agree Mr.
25 Dawson, that based on this statement, it appears that
Ontario Hydro would not build an industrial park at
Darlington unless somebody else first put up the

1 necessary funding to build the necessary steam delivery
2 system?

3 MR. DAWSON: A. That's what that says, I
4 think, yes.

5 Q. But according to Ontario Hydro's own
6 documentation regarding the Bruce Nuclear Power
7 Development, Hydro found that industry could not be
8 attracted unless Hydro first built the pipe; is that
9 correct?

10 A. That's what that appeared to say. I
11 do know that there was a lot of interest in the Bruce
12 Energy Centre. There was certainly one individual by a
13 name of Sam MacGregor, I believe, who had a big
14 involvement in that, though again I don't know what the
15 precise role was, I was never directly involved, but
16 that was a name I kept hearing.

17 THE CHAIRMAN: Well, it's understood that
18 what was going on at Bruce was an extension of the
19 pipe, it was not the initial building of the pipe; is
20 that right?

21 MR. POWER: Mr. Chairman, there is no
22 pipe in existence. My point is the customers didn't
23 build the pipe or initiate it. It appears Hydro tried
24 to market the program and --

25 THE CHAIRMAN: But it was an extension

1 they didn't do, not the original pipe.

2 MR. POWER: Oh, it was an extension of
3 the delivery system at the Bruce.

4 THE CHAIRMAN: It says the original plan
5 was to construct the second stage in the industrial
6 park. I assume the first stage was already in place.

7 MR. DAWSON: That's correct, Mr.
8 Chairman. There is a steam transformer plant and a
9 steam delivery pipeline to the heavy water plant.

10 MR. POWER: There is a steam delivery
11 system at the Bruce, but there was no pipe going from
12 the Hydro property to the Bruce Energy Centre prior to
13 Hydro first building it.

14 THE CHAIRMAN: That may be true, but
15 that's not what this paragraph says.

16 [3:00 p.m.]

17 The paragraph that you are comparing
18 Darlington to Bruce with, it says the second
19 extension -- or it says: The original plan was to
20 construct the second stage to the industrial park as
21 soon as the letter of intent was obtained.

22 MR. SMITH: And the paragraph prior to
23 that mentions the first phase was to build a 1.6
24 kilometre pipe to serve our central maintenance
25 facility and our training centre, which was on the site

1 but still an extension of the piping facility.

2 MR. POWER: Q. Right.

3 MR. SMITH: A. And then the additional
4 incorporation was just an add-on to that to extend it
5 further.

6 Q. Well, my understanding is that --
7 backing up to that paragraph - correct me if I am
8 wrong - in the middle of the second page of that
9 document: The original plan was to construct the
10 second stage to the industrial park. The "second
11 stage" refers to the pipe?

12 A. Yes.

13 Q. As soon as letters of intent were
14 obtained, committing to a substantial portion. But,
15 however, letters of intent or a commitment to a
16 substantial portion didn't come forth, and it was only
17 after that time that Hydro then undertook to build the
18 pipe.

19 A. That is probably essentially the
20 case, yes.

21 Q. So in the Bruce scenario Hydro took
22 the initiative to build the pipe first and then
23 obtained commitments for the provision of steam?

24 MR. MEEHAN: A. I think there is a
25 fundamental difference in the two stations. The

1 situation at Bruce was that we had a very large amount
2 of steam that was going to waste.

3 Q. Right.

4 A. We don't have that situation at
5 Darlington. It is my understanding that the electrical
6 generation is sized to the reactors and that if we were
7 to get into a large-scale sale of steam we would be
8 reducing the electrical output at Darlington.

9 So the incentive isn't at Darlington as
10 it was at Bruce.

11 Q. I think how you sell the excess steam
12 is a separate issue. I want to get back to the issue
13 Mr. Smith raised earlier. I accept the fact that at
14 the Bruce there is excess steam through the natural
15 generation capability, and it is a very different
16 scenario at Darlington. I am going to get into that in
17 a minute.

18 MR. SMITH: A. The reality is that
19 attracting industry to locations where they might not
20 necessarily want to be is a difficult exercise, and we
21 obviously at the Bruce felt we had to put the facility
22 in first. Even with the facility in, there are four
23 industries there; it is not exactly, to quote, you said
24 a "success". It is successful for the community
25 because there are four industries there that wouldn't

1 have been there otherwise, but it hasn't taken up all
2 the capability of that centre at this time.

3 So from Hydro's perspective, it became
4 quite obvious that we weren't going to get overrun with
5 people wanting to build industry at the end of our
6 steam pipes.

7 So building any more to promote further
8 industrial development when we couldn't even get people
9 to go to the Bruce site where it really existed was not
10 going to make a lot of sense.

11 Q. I accept the point --

12 A. I think that is our position right
13 now as a company.

14 Q. It is just not economical?

15 A. We have put out these big promotional
16 brochures and we haven't had anybody beating the door
17 down wanting to develop large industry at the end of
18 our pipes.

19 Q. Right.

20 A. Whether they existed or not.

21 Q. So the issue is economics in
22 attracting users?

23 A. For someone it is, yes.

24 Q. Okay. I think there are some other
25 side effects which should be considered though, that

1 after a major socioeconomic impact of building a large
2 facility and when the large labour force associated
3 with building a large generation station leaves at
4 least providing steam in local industry which works off
5 the steam is a positive socio-economic impact. It
6 leaves a long-term, positive impact for the community,
7 which I believe we agreed to earlier.

8 A. If industry can be attracted, yes.

9 Q. Okay. I take it in summary, then,
10 although steam is offered at the Bruce, steam and/or
11 district heating is not offered at any other generating
12 station in Ontario right now that Hydro owns?

13 MR. DAWSON: A. I think we have said
14 that if somebody comes along and expresses interest in
15 taking steam we will talk about it and try and
16 negotiate something.

17 Q. At that time?

18 A. But we are not actively--

19 Q. Pursuing it?

20 A. --going out -- or, at least, I don't
21 know that we are actively going out looking for steam
22 customers at any of the other stations.

23 I think it is worth saying, though, that
24 we are actively trying to promote cogeneration through
25 the non-utility generation program and that we are

1 offering a premium for cogeneration over other sources
2 of generation.

3 Q. Thank you, Mr. Dawson. I would like
4 to refer to the next document, if I may. It is
5 entitled "Opportunities for the Cogeneration of
6 Electrical and Thermal Energy by Ontario Hydro", which
7 is Exhibit...?

8 THE REGISTRAR: 514.

9 ---EXHIBIT NO. 514: Document entitled "Opportunities
10 for the Cogeneration of Electrical and
11 Thermal Energy by Ontario Hydro",
prepared by Dr. Rosen.

12 MR. POWER: Q. It is prepared by Dr.
13 Rosen, and it is an overview report of some of the work
14 undertaken on behalf of South Bruce.

15 I don't know who to address these
16 questions to. Who had an opportunity to read this?
17 Mr. Dawson?

18 MR. DAWSON: A. Yes, I looked at it last
19 night again.

20 Q. Thank you. The document is intended
21 to assess potential opportunities for Ontario Hydro to
22 cogenerate; correct?

23 A. Yes, that is correct.

24 Q. If you could please turn to page 3, I
25 just want to walk through a couple of things in the

1 document.

2 Page 3, in the middle to bottom part of
3 that document, there are six examples of existing large
4 conventional generational systems which generate
5 electricity and thermal energy at the same time to
6 users.

7 Do you know if Ontario Hydro is aware of
8 these six examples and whether they have studied it?

9 A. I wouldn't know whether anybody in
10 Hydro is aware of those six. I am certainly aware of
11 the nuclear plant in Michigan, item 3.

12 Q. Do you know if --

13 A. Not in detail, but I know that it
14 exists, and I know that is being converted from a
15 nuclear station to combined cycle, and I know it
16 supplies some steam. Yes.

17 Q. Are you aware of whether Hydro has
18 studied these examples for possible application in
19 Ontario?

20 A. Whether Ontario Hydro has studied
21 what? Sorry.

22 Q. Studied these examples as a basis for
23 comparing whether cogeneration would work also in
24 Ontario.

25 A. No, I don't know that.

1 Q. I note then in example number 4 there
2 is a large district heating project being planned for
3 Edmonton. My advice is that this is going to occur
4 very soon, I believe in the next year, although I don't
5 know the details.

6 Do you know if Ontario Hydro is
7 monitoring this specific program?

8 A. No, I don't know.

9 Q. Page 4, there is a sub section,
10 "Electricity Generation". If you go to the paragraph
11 under point 4 that begins with "Overall energy balances
12 for Nanticoke and Pickering stations...", it states:

13 The overall station efficiency with
14 electricity only for Nanticoke is 37 per
15 cent and for Pickering is 30 per cent.

16 Do you agree with those numbers?

17 A. I'm sorry -- oh, under point 4,
18 "Overall energy balances for Nanticoke and Pickering
19 station are represented in figure 2"?

20 Yes, I looked at them last night. I
21 didn't find anything to quarrel with, no. I think they
22 are a reasonably close approximation.

23 Q. Fairly accurate?

24 A. Yes.

25 Q. The paragraph then continues with the

1 line:

2 By far the largest energy loss is
3 associated with heat rejected from the
4 condensers into the cooling water.

5 Do you agree with this statement?

6 A. Yes.

7 Q. It then continues:

8 In fact, thermal energy rejected for
9 each plant is approximately 150 per cent
10 to 200 per cent of the net electrical
11 energy produced.

12 I think rephrased that is 1.5 to 2.2 times the
13 electricity produced.

14 Do you agree with that statement?

15 A. Yes.

16 Q. The paragraph then continues on to
17 say:

18 Thus, efficiency can be markedly
19 improved for both plants if cogeneration
20 is implemented.

21 Do you agree with that sentence?

22 A. Yes.

23 Q. Thank you. On page 5, last
24 paragraph, it starts out with the line:

25 A significant degree of flexibility

1 exists in the current system for
2 utility-based cogeneration.

3 Do you agree with this statement?

4 A. Yes, in terms of the quantities and
5 qualities of steam that can be supplied, yes.

6 Q. Thank you. If you could then turn to
7 page 7, please, the report after assessing the existing
8 system at Ontario Hydro... It then goes on to consider
9 a scenario.

10 The cogeneration scenario, you will note
11 in the first paragraph, involves the use of heat from
12 utility-based cogeneration network - namely, Hydro - to
13 supply only 9 per cent of the annual heat demand for
14 residential/commercial sector and 6 per cent of the
15 annual heat demand for the industrial sector.

16 The paragraph goes on to note that the
17 scenario does not include a consideration of further
18 opportunities through cogenerating cooling water for
19 district cooling.

20 The other point I want to refer you to is
21 at the bottom of the page it also notes:

22 In this scenario half of the
23 cogenerated heat is used to offset
24 electricity provided by Ontario Hydro to
25 users for heating. The other half of the

1 cogenerated heat is used to offset
2 non-Ontario Hydro energy resources used
3 by others for heating. Accordingly, the
4 scenario assumes that energies in
5 addition to electricity will be
6 displaced.

7 Is that your understanding of this paragraph, Mr.
8 Dawson?

9 A. Just repeat the last sentence? I
10 lost it.

11 Q. The scenario assumes that through
12 cogeneration energies in addition to electricity will
13 be displaced or fuels in addition to electricity will
14 be displaced.

15 A. Yes.

16 Q. If you could please turn to page 8
17 under the "Findings", finding No. 1 finds that:

18 Assuming this scenario is put into
19 place there will be an 8 per cent
20 decrease in provincial annual electricity
21 consumption which will permit Ontario
22 Hydro to decrease annual electrical
23 generation by 8 per cent.

24 This in effect would reduce demand, wouldn't it, Mr.
25 Dawson, assuming this scenario to be accurate?

1 A. If the scenario is accurate, yes.

2 Q. It would reduce demand?

3 A. Yes.

4 Q. Thank you. Before we go on to the
5 other four points I would then like to refer you to
6 table 3 and table 4 which is attached to that report,
7 which is on page 12 of the report.

8 Table 3 refers to percentage reductions
9 in energy use, and the first half looks at a base case
10 energy use which is the existing system and then
11 immediately under that it says percentage reductions in
12 value for the scenario.

13 If you look to the centre under the
14 column "Coal" it notes that:

15 Coal use will drop by 20 per cent
16 under this scenario. There will be a
17 fuel savings of 20 per cent for coal.

18 Do you have any basis to dispute these numbers, Mr.
19 Dawson?

20 A. No, but I haven't looked at them
21 either. I don't have a basis for--

22 Q. You don't --

23 A. --commenting on them at all.

24 Q. Thank you. But at the same time
25 Hydro hasn't examined how cogeneration could lead to

1 fuel savings, has it, for the purposes of this hearing?

2 A. No.

3 Q. If you go to the far right-hand
4 column, which is "Total Energy Use", it notes that:

5 For the utility sector the total
6 energy use drops by 13 per cent.

7 Do you have any basis to dispute these numbers?

8 A. No.

9 Q. Then go on to table 4. It addresses
10 the percentage reductions in annual emissions from the
11 base case scenarios.

12 Again, there is a base case in the first
13 half and then immediately underneath that there is the
14 percentage reductions and values for the scenario. I
15 think if you will go across the utilities sector for
16 SO(2), NOx, CO(2), CO particulates, volatile organics,
17 each of these emissions drop by 20 per cent.

18 Do you have any basis upon which to
19 dispute these numbers?

20 A. No.

21 Q. You don't have any basis upon which
22 to question any of these numbers; correct?

23 A. That's correct.

24 Q. Thank you.

25 MR. SMITH: A. We don't know the

1 assumption behind the SO(2) reduction so we don't know
2 what plant was assumed and what kind of coal was being
3 assumed at the plant, and so I guess without knowing
4 anything of that we can't dispute it, but I would
5 assume you had to make an assumption about the sulphur
6 level of the coal being used, and therefore, eliminate
7 it from consumption. And therefore, the number would
8 be quite different, depending on what sulphur level you
9 assumed and whether it was a coal scrubbed plant or
10 otherwise.

11 Q. There are several assumptions in the
12 scenario; correct? Yes.

13 But assuming that the assumptions in this
14 scenario are accurate I would like to ask a few
15 questions, if I may.

16 Mr. Meehan, how much did Ontario Hydro
17 pay for coal in 1991? Are you aware?

18 MR. MEEHAN: A. Maybe Mr. Smith knows.

19 Q. Sorry. Mr. Smith?

20 MR. SMITH: A. You mean total dollar
21 expenditure for coal?

22 Q. Yes, please. Roughly.

23 A. \$700 million.

24 Q. So a 20 per cent reduction in coal
25 fuel use would be a significant cost savings to Hydro?

1 A. Yes.

2 Q. Yes. Assuming there is a 20 per cent
3 reduction in many emissions related to coal this would
4 also result in a substantial savings from reduced fly
5 ash and waste, wouldn't it?

6 A. Yes.

7 Q. Dr. Effer, do you agree that this
8 reduction in emissions from reduced coal use would
9 result in a significant public health and environmental
10 savings over the 25 year planning period?

11 DR. EFFER: A. Any reduction in
12 emissions would have a beneficial effect, yes.

13 Q. Would you consider a 20 per cent
14 reduction a significant reduction?

15 A. Yes.

16 Q. Thank you. Dr. Effer, in the first
17 exhibit which I had referred you to, you don't need to
18 get it out but just by way of memory, Exhibit 511 and
19 the diagram in there where the district heating and
20 cooling is used the waste heat is discharged to the
21 community rather than to the Great Lakes where most of
22 our generation stations discharge to. Likewise, the
23 generating station receives the water back from the
24 community.

25 Dr. Effer, if generating stations in

1 Ontario Hydro cogenerated in this manner and did not
2 need to receive their cooling waters from the Great
3 Lakes, I believe you would agree that the reduced fish
4 mortality and related aquatic effects caused by the
5 cold water intake and the discharge systems at thermal
6 generating stations would be reduced or eliminated?

7 A. Are you saying we would dispense with
8 once-through cooling?

9 Q. Yes.

10 A. If we dispense with once-through
11 cooling what would we use for cooling the...? Would we
12 use cooling towers?

13 Q. Either use cooling towers -- what I
14 am suggesting is that if you district heat to the
15 community you use the community as the condenser or as
16 the cooling.

17 A. I think the amount of district
18 heating or cooling that you would need would be quite
19 large in order to dispense with some form of cooling
20 system.

21 Q. Assuming that, that district heating
22 was in place, it would certainly lead to an elimination
23 of the aquatic effects, environmental effects in the
24 water?

25 A. If under whatever system was adopted

1 there were no discharges to the lakes, obviously there
2 would be no adverse effect, but there would be some
3 small amount. There would be some discharge necessary
4 from the system. I am not sure that it would be a
5 completely zero discharge system.

6 Q. As a general rule, I guess if we are
7 going to reduce our intake and our exhaust there would
8 likely be an associated reduction in the environmental
9 effects?

10 A. Yes. We do know the thermal effects
11 are not quite as dramatic as you have mentioned about
12 fish kills.

13 Q. I was thinking more of on the intake
14 fish being killed.

15 A. Entrainment effects, yes.

16 Q. Yes.

17 MR. DAWSON: A. I think you should
18 realize that at Nanticoke, for instance, based on your
19 own evidence, you are looking at an 8,000 megawatts
20 thermal discharge out of the back end. That is an
21 awful lot of district heating. There is nothing around
22 Nanticoke that could absorb that sort of heat.

23 Q. That is one scenario, but I assume
24 that if you had a generating station located near a
25 large industrial and residential site you would have

1 the potential to deliver that heat energy.

2 A. Yes. Right now we are talking about
3 what is already there, and, in fact, you couldn't
4 modify what is already there to use that--

5 Q. True.

6 A. --back end heat. We can look at
7 extraction steam, but we can't look at using the entire
8 exhaust from the 4,000 megawatts of generation.

9 Q. Are you stating that you cannot
10 retrofit an Ontario Hydro generating station to provide
11 district heating and cooling to the area?

12 A. No, I am not saying that. I am
13 saying that you can't dispense with a condenser
14 entirely though, because all you can take is extraction
15 steam that is currently being used for feed heating--

16 Q. I think I will leave that.

17 A. --without an enormous investment in
18 modification costs.

19 [3:20 p.m.]

20 Q. Correct.

21 Mr. Dawson, I believe in Exhibit 473 - we
22 don't need to refer to, but just to refresh your
23 memory - you refer to the intake and discharge system
24 that's put into place at Darlington. The intake system
25 is about the size of a football field and you mention

1 that the dispatch pipe is approximately a tunnel of
2 roughly 30 to 40 feet in diameter, if I remember
3 correctly.

4 Do you know what the total cost of this
5 intake and discharge system would be?

6 A. No, I don't.

7 Q. I suppose you can undertake to
8 provide that.

9 A. I can tell you it was less than the
10 previous design that we had, but I don't know what the
11 total cost was.

12 You want me to provide it?

13 Q. Please, yes.

14 A. I will do what I can. I am not sure.

15 THE CHAIRMAN: 478?

16 THE REGISTRAR: 478.30.

17 THE CHAIRMAN: That's the cost of the
18 Darlington intake system.

19 ---UNDERTAKING NO. 478.30: Ontario Hydro undertakes to
20 provide the cost of the Darlington intake
system.

21 MR. POWER: Q. Mr. Shalaby, I believe
22 Ontario Hydro has committed \$6 billion to the demand
23 management program. Is any of this money committed to
24 cogeneration? I don't believe it is. Is that correct?
25 Do you know?

1 MR. SHALABY: A. Mr. Dawson and all of
2 Panel 5, they described Hydro's initiatives and
3 commitments to cogeneration, industrial cogeneration
4 that is.

5 Q. But it does not address district
6 heating for which funding from the demand management
7 program will be allocated; does it?

8 A. I believe Ms. Fraser in Panel 4
9 mentioned a funding for a district heating system in
10 Kingston and there was an undertaking to be provided on
11 that subject. So there are small amounts of money for
12 district heating, for example, studies on district
13 heating.

14 Q. There is money committed for studies
15 only?

16 A. At this time that is the case.

17 Q. Thank you.

18 Mr. Shalaby, I guess I am winding up, you
19 would agree with me that the Demand/Supply Plan does
20 not refer or consider the utilization of cogeneration
21 anywhere in meeting demand or in reducing demand in the
22 next 25 years?

23 A. If you mean cogeneration from our own
24 stations--

25 Q. Yes.

1 A. --you are correct.

2 Q. And then the update there is likewise
3 no reference?

4 A. You are correct.

5 MR. POWER: Mr. Chairman, this completes
6 my questions on cogeneration. As I indicated earlier,
7 I am still awaiting a report, if you don't mind I
8 prefer to leave the remainder of my cross-examination
9 until, it looks like, tomorrow afternoon.

10 THE CHAIRMAN: Let me just clarify that.
11 There is only one other cross-examiner left, and so if
12 you are going to do it, it will have to be after that
13 or not at all.

14 MR. POWER: I understand, Mr. Chairman, I
15 will be here.

16 THE CHAIRMAN: Thank you, Mr. Power.

17 MR. POWER: Thank you.

18 THE CHAIRMAN: Now, we have the
19 Government of Ontario next. I don't see any of their
20 counsel here.

21 MS. MORRISON: They are just coming.

22 THE CHAIRMAN: Would they prefer we take
23 a break and we will come back after?

24 We will make a 15-minute break.

25 THE REGISTRAR: Please come to order.

1 This hearing will recess for 15 minutes.

2 ---Recess at 3:25 p.m.

3 ---On resuming at 3:40 p.m.

4 THE REGISTRAR: Please come to order.

5 This hearing is again in session. Be seated, please.

6 THE CHAIRMAN: Mr. Moran?

7 MR. MORAN: Thank you, Mr. Chairman.

8 Just a preliminary note, Mr. Chairman,
9 Mr. Thompson a couple of days ago referred to the
10 Detroit Incinerator case and I just wanted to confirm
11 that the Government of Ontario is in fact a
12 co-plaintiff in that place. It's a civil proceeding;
13 we are not Intervenors. It's a process that started
14 several years ago under the liberal administration and
15 has continued up until now, and won't be over probably
16 for another year or two, I'm sure.

17 THE CHAIRMAN: Okay.

18 MR. MORAN: As an outline of our
19 cross-examination, our intention is to deal with
20 alternative technologies first, and that will probably
21 take at least the rest of today. We will then move on
22 to specific issues relating oil, gas and coal, and
23 looking at environmental impacts relating to those
24 three options, and then we will finish up with various
25 comparison of the options, issues relating to

1 comparisons, and that should complete it. We feel we
2 will probably finish tomorrow.

3 Q. I have handed up to the Registrar a
4 paper of two pages. I am not intending to make this an
5 exhibit. What I have done is extracted from Exhibit 74
6 various strategic elements contained in Exhibit 74.
7 Exhibit 74 is the Demand/Supply Planning Strategy, and
8 just for convenience of reference I gathered some of
9 the elements in there. I will refer all the way
10 through to Exhibit 74 and to the numbers in there
11 rather than make this piece of paper an additional
12 exhibit.

13 CROSS-EXAMINATION BY MR. MORAN:

14 Q. Mr. Shalaby, in Exhibit 344 various
15 technologies have been dealt with there and have been
16 described as being alternative technologies, and I note
17 specifically in relation to photovoltaic and wind
18 technologies, that these are described as described as
19 technologies that are well developed and widely used in
20 other jurisdictions. I assume that when you refer to
21 these as alternative technologies it's in the context
22 of Ontario alone as opposed to something inherent in
23 the technology itself?

24 MR. SHALABY: A. We discussed the
25 meaning of why we call them alternative, we discussed

1 that. In the main you are correct, yes.

2 Q. Essentially, it's because Ontario
3 Hydro doesn't actually use these technologies at this
4 point, that they are actually referred to as
5 alternative technologies; right?

6 A. We are open to suggestion on what to
7 call that collection of technologies. If somebody can
8 come up with a more descriptive, more meaningful, we
9 will adopt it.

10 Q. Turning to photovoltaics to begin
11 with, and as I already stated, these are well
12 established and widely used as described in Exhibit
13 344, the alternative energy review, I would like to
14 draw your attention to page 3 of that exhibit at this
15 point. In the left-hand column, almost halfway down
16 there is a paragraph just before the first bold
17 heading, the DSP also stated that:

18 Hydro will continue to do research and
19 development on many generation concepts
20 which have promising applications. Hydro
21 is also keeping abreast of research and
22 development by others and is ready to
23 respond if a major technological
24 breakthrough occurs.

1 And there is some references that follow.

2 In the context of photovoltaics, I was
3 wondering if you could indicate how many research and
4 design people at Ontario Hydro are actually working on
5 photovoltaic technology at this point?

6 A. Perhaps three people full-time, or
7 most of their time is give to photovoltaics. And many
8 others in a peripheral way, people who handle, for
9 example, purchasing orders or handle processing of
10 research grants, or meetings with the universities on
11 dispensing for research money. So there are many
12 others that have peripheral involvement. But if you
13 like as experts and people who have main involvement, I
14 would say two or three.

15 Q. These two or three people, what is
16 the specific nature of their work, are they actively
17 doing research on photovoltaic, or are they involved in
18 tracking matters in other jurisdictions and in the
19 literature? What is the nature of the work they do?

20 A. Being small in number they really
21 cover the whole landscape. They look after
22 demonstrations, some people at the research labs, the
23 Kipling Research Laboratories are more concerned with
24 basic research to do with photovoltaics, the design and
25 development people are more concerned with.

1 demonstration and following activities with other
2 utilities.

3 Q. Is it fair to say then that there is
4 very little actual research being done on the
5 photovoltaic technology?

6 A. It is fair to say that.

7 Q. By Hydro?

8 A. Yes.

9 Q. Are you able to give any estimate of
10 the research budget that is allocated to photovoltaics?

11 A. We indicated to previous intervenors
12 that something like \$450,000 for alternate energy
13 program.

14 THE CHAIRMAN: It's gone down 50,000
15 since this morning.

16 MR. SHALABY: Well, the previous
17 intervenor got a bigger deal than this one.

18 MR. MORAN: They are using them up faster
19 than we thought, Mr. Chairman.

20 MR. SHALABY: And some more money for the
21 design and development people.

22 So roughly a million dollars for all the
23 alternatives, design development and alternate energy
24 research, and we detailed that in some of the
25 interrogatories that we referred to this morning. That

1 is not just solar photovoltaic, that is all the
2 alternatives combined.

3 MR. MORAN: Q. Given what you have said,
4 that there is very little research being done on
5 photovoltaics per se, I would like to draw your
6 attention to the transcript Volume 109, that's in the
7 direct evidence, at page 19100.

8 MR. SHALABY: A. Yes.

9 Q. Beginning at line 13 on that page,
10 you indicated in your direct evidence:

11 We also wanted to know what the
12 performance of these technologies might
13 be in Ontario. A lot of the information
14 on alternate technologies that is in the
15 common literature and scientific
16 literature would often refer to what the
17 performance is California, for example,
18 or in Finland or places like that, we
19 wanted to transport that experience to
20 the extent we can to Ontario and make
21 conclusions that are appropriate for
22 Ontario.

23 In that context, if very little actual
24 research is being done in Ontario by Ontario Hydro, how
25 do we achieve the objective as set out in your direct

1 evidence?

2 A. I think those objectives are not
3 necessarily achievable only by basic research.
4 Literature surveys, participation, industry working
5 groups, discussions with manufacturers, discussion with
6 other international agencies and organizations, there
7 are other ways of gaining knowledge in addition to
8 basic research, and the years of experience that we
9 have had in these areas, we want to apply that data
10 available elsewhere and try and project how the
11 technology will perform in Ontario.

12 Q. Would that include projects like the
13 Sunnybrook Hospital project as an example?

14 A. That is just under way but when that
15 is finished that would be the case.

16 Q. That will be an example of what you
17 are suggesting?

18 A. Yes.

19 Q. Okay. Now, as I understand the
20 purpose of that project, just to spend a little bit of
21 time on it, it's being designed as summer peaking load
22 reduction at the hospital; is that correct?

23 A. That's my understanding.

24 Q. In fact, Toronto Hydro is a summer
25 peaking utility; isn't it?

1 A. To my knowledge, it is, yes.

2 Q. In fact there are other
3 municipalities in Ontario that are summer peaking as
4 well, aren't there?

5 A. Yes, and we provided a list of those
6 in different panels, yes.

7 Q. And this is it despite the fact that
8 Ontario Hydro as a whole is a winter peaking utility?

9 A. Yes.

10 Q. Now, you have indicated in your
11 Exhibit 344 that photovoltaics are suitable for niche
12 applications. Would the Sunnybrook Hospital project be
13 an example of a niche application?

14 A. It's certainly an emerging wider
15 niche than the previous applications, that
16 photovoltaics have found wider application. It's a new
17 application, shaving air conditioning load or summer
18 cooling load. The issue here is we want to demonstrate
19 whether that in fact is a workable and perhaps could be
20 an economic proposition in the future.

21 Q. Given the nature of Toronto Hydro as
22 a peaking utility, theoretically you could treat
23 Toronto as a niche in the context of the province,
24 right? Given that it is summer peaking while the
25 Ontario utility itself winter peaking?

1 A. A summer peaking utility is different
2 than a winter peaking utility, is that the distinction
3 you want to make?

4 Q. In fact, it could be considered as
5 niche in the context of the province and given the
6 electricity supply?

7 A. There are many other utilities that
8 have summer peaking in Ontario as well, not just
9 Toronto Hydro.

10 Q. Could those also constitute other
11 niches?

12 A. Since I am not very certain what
13 niche is in the dictionary definition, I don't want to
14 get very deep into this.

15 A summer peaking utility is different.
16 It's got special characteristics to it that can take
17 advantage of photovoltaics, if that's what you are
18 getting at, yes.

19 Q. Now, the project at Sunnybrook
20 Hospital, what kind of benefits do you see flowing from
21 that project for Ontario Hydro?

22 A. A better understanding of how a large
23 photovoltaic facility would operate in offsetting the
24 summer peak load at a large institution. We would also
25 learn how to work with large institutions, the

1 administrators, the maintenance staff, we will see to
2 what extent the equipment reliability and performance
3 expectations will pan out. Those are the kinds of
4 expectations we have for a project of that nature.

5 Q. What benefits would you see for
6 Toronto Hydro from a project like this one?

7 A. I guess they will again better
8 understanding their impact on their distribution
9 system, how it interacts with the existing facilities,
10 whether the power quality is acceptable, harmonics,
11 things of that nature are acceptable to the system or
12 not.

13 Q. Are they a partner in this project?

14 A. I don't know.

15 Q. And for Ontario Hydro customers or
16 Toronto Hydro customers, what benefits would you see
17 flowing to them as a result of a project like this?

18 A. Well, I guess for their utility,
19 meaning Ontario Hydro and for their government and for
20 the province, to explore more options that have
21 environmental benefits, I think is something that our
22 customers expect us to be doing.

23 Q. Now, the photovoltaics, as I
24 understand it, from 344 are very flexible in terms of
25 location and size, they can be scaled to suit need very

1 easily and they can located in many areas very easily;
2 is that correct?

3 A. Provided the orientation towards the
4 sun is available, yes.

5 Q. Has Ontario Hydro done any analysis
6 to come to an understanding of the role that
7 photovoltaics could play, for example, in meeting
8 distribution imbalances within a city like Toronto
9 through a strategic location?

10 A. Not in that detail to my knowledge,
11 no.

12 Q. Is there something that --

13 A. Again, because we don't know the
14 strategic locations that Toronto Hydro would benefit
15 from, system support or location or generation, this
16 data and these operation problems are not familiar to
17 Ontario Hydro. They are specific to Toronto Hydro.

18 Q. Do you think it would be of benefit
19 to Ontario Hydro to explore this area with a municipal
20 utility such as Toronto given that distribution
21 upgrades are extremely expensive and perhaps could be
22 met in another way such as strategic location of
23 photovoltaic arrays to reduce peak?

24 A. I think options like that are a
25 benefit to the customer eventually, whether there are a

1 benefit to Ontario Hydro or Toronto Hydro. I think if
2 there are potential applications of reducing
3 distribution expansion by various methods, they will be
4 of great benefit to the customer.

5 Q. Are you aware of any plans by Ontario
6 Hydro to look into this particular area?

7 A. I'm not aware of any, no.

8 Q. Is it possible that you could check
9 and perhaps confirm yes or no at this point?

10 A. I will get back to you if the answer
11 is --

12 THE CHAIRMAN: If they were any such
13 plans would you know about them?

14 MR. SHALABY: There is a good chance I
15 would, yes.

16 MR. MORAN: I should have asked that
17 question.

18 Q. If you don't know about it is it
19 likely that there aren't any such plans then?

20 A. If it's any different I will get back
21 to you, how is that.

22 Q. I don't know in we need to make that
23 into an undertaking, Mr. Chairman.

24 Now, I would like to draw your attention
25 to Exhibit 74. I put some excerpts in the document

1 just for convenience of reference. You may wish to use
2 the original exhibit.

3 [4:03 p.m.]

4 And on the first page there is item 2.1.1
5 which falls under "General Demand/Supply Principles",
6 and it states:

7 Ontario Hydro will aim to develop a
8 mix of demand and supply options that
9 provides electricity service to customers
10 at low total customer cost.

11 I would like to draw to your attention on the third
12 page of the excerpt item 5.6.1, which falls under the
13 category of "Ontario Hydro Supply", and it reads:

14 Ontario Hydro will continue to
15 investigate the technical and economic
16 feasibility of alternative generation
17 sources, particularly those that use
18 renewable and Ontario resources.

19 Keeping in mind the original questions I
20 asked you about Ontario Hydro's research program for
21 photovoltaics and your answer to that, if we assume
22 that you established 1 per cent of your existing
23 capacity in the form of photovoltaics, then based on
24 the range of costs and benefits that you have set out
25 in Exhibit 344 for the two photovoltaic scenarios, the

1 two kilowatt and the 100 kilowatt scenario, would you
2 be able to calculate the actual impact of such a
3 scenario on actual rates as of today at some point in
4 the form of an undertaking?

5 A. Well, we would be able to. We have
6 shown that we can produce mountains of paper and reams
7 of numbers. That's not the question. Would it be
8 helpful is perhaps the question to ask.

9 Q. I ask for the undertaking in the
10 context there is a strategic consideration set out in
11 the DSPS that talks about total customer cost as
12 opposed to individual cost of individual items--

13 A. Yes.

14 Q. --and also one that points to
15 continuing investigation or research, to use a
16 different word.

17 A. Yes, and we can get a measure of
18 impact on total customer cost by the cost/benefit
19 ratios that we have calculated, for example. We don't
20 need to go to impact on rates and the financial
21 picture...

22 I say that we have methods of getting a
23 first cut at whether this is lowering or not lowering
24 the total customer cost.

25 Q. I am asking you to assume 1 per cent

1 of the existing capacity in the form of photovoltaic at
2 current costs as you have estimated, and if 1 per cent
3 is in the form of photovoltaics what is the actual
4 impact on rates. Not the cost/benefit ratio, but the
5 actual impact that you would see on the rates
6 themselves?

7 A. Again, we would have to make
8 assumptions as to how quickly that 1 per cent comes in.

9 Q. Let's assume it exists right now.

10 A. One per cent is 250 megawatts--

11 Q. Right.

12 A. --at \$8,000 a megawatt. Let me count
13 my zeros here correctly. That's \$8,000 a kilowatt.
14 Something like \$2 billion. Am I right?

15 Q. You have the calculator.

16 A. I have the calculator, but, again, my
17 mind closes down after 2:30.

18 Yes, by my first cut calculations of my
19 photovoltaic calculator it is about 2 billion bucks.

20 Now, that is an awful lot of capital. If
21 that enters rate base in one year that is sort of
22 similar to a Darlington unit coming into rate base or
23 something like that.

24 Q. One of the assumptions that you make
25 in here, though, is that would be costed over a period

1 of thirty years based on the lifespan.

2 A. Yes, you depreciate that --

3 Q. So using that as a basis --

4 A. That is what I am saying. It would
5 be equivalent to, say, a Darlington unit coming into
6 service, which has something like 3, 4, 5 per cent
7 impact on rates.

8 So I am trying to avoid doing a rate
9 impact case, and if I can help you by getting something
10 close to it that we have looked at and are familiar
11 with if that satisfies the information request you have
12 I would prefer to deal with it that way.

13 So we are looking at, say, 3, 4 per cent
14 impact on rates if we amortize a facility like that
15 over 30 or 40 years in very rough numbers.

16 Q. Is that a 3 or 4 per cent increase?

17 A. Yes.

18 Q. And the current rates, cents per
19 kilowatthour is what?

20 A. Five or six, somewhere in there.

21 Q. Cents?

22 A. Yes.

23 Q. And 5 per cent of that would be
24 approximately what?

25 A. A quarter of a cent.

1 Q. A quarter of a cent?

2 Now, on the basis of that impact, a
3 quarter of a cent - and it is a very rough calculation,
4 I agree with you on that - based on that and given that
5 you are interested in finding out how these things
6 perform in Ontario and to do research, at least if one
7 looks at the demand/supply plan strategy
8 considerations, wouldn't a scenario like that give you
9 an opportunity to do real-time research in the Ontario
10 context as opposed to what you are currently doing,
11 which is a literature research in other areas and a few
12 demonstration projects?

13 A. I don't know whether many people
14 would agree with you that a \$2 billion investment can
15 be tucked neatly under the heading of "research". I
16 think this is a massive implementation of -- this would
17 be the very largest demonstration program or program on
18 photovoltaics anywhere in the world.

19 We heard this morning that the entire
20 installed world capacity is somewhere in the 200
21 megawatt range, so for Ontario Hydro to double the
22 world capacity in its own territory over a short period
23 of time is not really a research program, and I don't
24 accept that you need to go that large or that massive
25 to understand the nature of the technology and how it

1 performs.

2 Q. Well, how large and how massive do
3 you think you would need to go then to get that kind
4 of --

5 A. I think the demonstration projects
6 that we are building right now and we have under way
7 right now give us the data and the information that we
8 require for the decisions that we need: the 100
9 kilowatts at Sunnybrook, the 10 kilowatts at Big Trout
10 Lake, the Kortright, the Ontario Place, and so on.

11 Q. Are you able to tell us how much
12 research and development money and time and effort and
13 personhours has been put into nuclear research and
14 design just for comparison purposes?

15 A. We dealt with that as well. I am
16 starting to believe that nobody reads the transcripts.
17 Everybody says they do, but I don't think they do.

18 Q. I will admit I haven't had a chance
19 to read all of them...

20 A. We have dealt with that. It is
21 several times, maybe 20, 30 times the renewable. The
22 interrogatories that were mentioned as well show that
23 something like 30 per cent of the Research Division
24 budget, which is about \$80 million, the budget is 30
25 per cent of that --

1 I know I accepted the fact that we do a
2 lot more research in nuclear than we do on solar
3 photovoltaics, and I also gave the reasons for that.

4 Q. You indicate in Exhibit 344 that the
5 cost estimates are based largely on estimates you get
6 from manufacturers and then judgments are applied to
7 them by Ontario Hydro and you come up with a cost
8 estimate.

9 I am just curious about what kind of
10 judgments you actually apply to the estimates you get
11 from manufacturers of photovoltaics.

12 A. For photovoltaics we have had to make
13 several purchases over the last several years. The
14 judgments would be in the nature of what the more
15 reliable supplies would be, for example. We would
16 probably discount supplies that we have bought that
17 were not reliable.

18 We will make judgments as to the larger
19 scale facility. For example, we will give a different
20 price for a 100 kilowatt facility than for a 2 kilowatt
21 facility. Those are the kinds of judgment of quantity
22 purchase, for example. What the discounts would be in
23 that category.

24 Q. Have you, as Ontario Hydro, tried to
25 solicit proposals from, for example, the NUG industry

1 to determine if these estimates and judgments are in
2 fact workable and valid and accurate?

3 A. Well, I think by publishing these
4 results in an exhibit like 344 we have solicited a lot
5 of discussion and comments from all the Intervenor in
6 this hearing, and the document is on the table for
7 people to look at.

8 Q. I guess I am interested more in
9 outside the context of this hearing. I will draw your
10 attention to demand/supply planning strategy element
11 4.1.3, which is on the second page:

12 Ontario Hydro will regularly
13 communicate the need to non-utility
14 generation -- to potential non-utility
15 generators, request proposals to
16 contribute to that need, and negotiate
17 detailed terms and conditions with
18 suppliers whose proposals have potential
19 to satisfactorily meet the need.

20 That is what is driving the question I just asked. I
21 mean, have you actually tried to solicit proposals for
22 photovoltaics from potential non-utility generators to
23 determine if your cost estimates and judgments are in
24 fact accurate?

25 A. The answer to the first part of the

1 question, not my knowledge. We don't solicit proposals
2 for a particular technology. When we solicit proposals
3 we solicit proposals for electricity, however made.
4 That is my understanding.

5 My understanding as well is that the NUG
6 division - and Mr. Brown testified in Panel 5 - has a
7 program on alternative energy technologies, and perhaps
8 one of the objectives of that program is to solicit
9 particular alternative energy technology proposals from
10 the NUG industry. But to my knowledge that
11 solicitation has not taken place yet.

12 Q. Would you agree that that kind of
13 solicitation might be useful in determining the
14 accuracy of Ontario Hydro's costing estimates and
15 judgments?

16 A. It might be useful in getting the
17 industry to provide photovoltaic generation of
18 electricity, but typically when the industry does that
19 we don't have access to what their costs are, how they
20 put the packages together, and how much they paid for
21 their products.

22 Q. Yes.

23 A. Typically, we don't know what their
24 costs are.

25 Q. But presumably they are going to ask

1 Ontario Hydro to pay them something in return for the
2 supply?

3 A. We will pay them for the electricity,
4 but typically, we don't know the details of their
5 projects, what the financing structures are, and what
6 the prices for the products that they bought are, what
7 the labour is, what the profit margin is. Typically,
8 we don't have access to all that information.

9 Q. Presumably --

10 A. So I don't know whether it will
11 confirm our prices or not. I'm not sure whether it
12 will or will not.

13 Q. Presumably they will make proposals
14 that they believe they can make money on though, and
15 presumably if Ontario Hydro is paying them some money
16 for that you are able to compare what you are paying to
17 your own cost estimates?

18 A. If we pay somebody "X" dollars per
19 megawatthour we can make inferences as to typically
20 what kind of return they require and what the costs for
21 their equipment will be, yes.

22 Q. And to your knowledge, Ontario Hydro
23 hasn't actually done that?

24 A. Not to my knowledge.

25 Q. And you would probably know about it

1 if they had?

2 A. Yes.

3 Q. In 344 again you have referred to
4 photovoltaics as being non-dispatchable given the
5 intermittent nature of their operation because of the
6 intermittent nature of sunlight, and you also indicate
7 that they do receive a partial credit because there is
8 a match between sunshine and air conditioning needs,
9 for example.

10 I am just wondering if Ontario Hydro has
11 done any analysis to determine if solar in conjunction
12 with -- in the context of a widely dispersed system
13 would change the actual credit that you give. I
14 believe it is 20 per cent if I remember correctly.

15 A. The theoretical answer to that is
16 yes, credit goes up, if you have photovoltaic
17 facilities, for example, in Thunder Bay, in Sudbury, in
18 Toronto and Hamilton, and Ottawa and Kitchener, various
19 geographic locations. It is less likely that all those
20 locations would be cloudy all at once, for example, or
21 for any extended period of time. So theoretically the
22 capacity credit goes up with geographical dispersion.

23 Actually, your own Dr. Tony Rottenham,
24 his own thesis at the Imperial College in London
25 discussed that effect. His thesis was on dispersed

1 generation and the impact of geographical dispersion on
2 the capacity credit. One of the aspects he studied was
3 that.

4 Q. I take it your answer would be much
5 the same in the context of wind generation as well?

6 A. Actually, his thesis was on wind, and
7 I am taking it into photovoltaics.

8 Q. And given that you --

9 A. Tell Tony that I still remember his
10 thesis.

11 Q. I will pass that along to him.

12 Given that you started your answer off by
13 saying "theoretically", I assume embedded in that is
14 that such an analysis hasn't actually been done by
15 Ontario Hydro.

16 A. No, theoretically as opposed to
17 people have actually tried it and put it in different
18 locations and have made measurements and so on. It is
19 simulated and calculated rather than actually built up
20 and measured. That is what I mean.

21 Q. Moving on, then, again in 344 you
22 have assumed a 30 year life for photovoltaics as part
23 of the basis for coming up with cost estimates, and I
24 would like to turn your attention to page 30 of Exhibit
25 344.

1 At 1.7 on the right-hand column on that
2 page under "Operational Considerations", paragraph .1:

3 Photovoltaic modules require little
4 maintenance once installed. They require
5 no fueling and there are no moving parts.
6 Maintenance for one of the larger
7 installations, the 1 megawatt plant at
8 Hesperia, California consisted of once
9 weekly site visits by an engineer.

10 Otherwise, the plant operated unattended.

11 Given that, I am just wondering what goes
12 into the assumption that a photovoltaic has a 30 year
13 lifespan if there are no moving parts, very little
14 maintenance involved, and, in fact, the cost estimates
15 also reflect that, but what else goes into the decision
16 that would indicate a 30 year lifespan would be
17 appropriate for the purposes of costing?

18 A. There occurs deterioration in the
19 efficiency and performance of the photovoltaic cells.
20 They have welds and solders, and they have chemicals.
21 You know, it is chemical cell that has properties that
22 deteriorate with time. Efficiency and the performance
23 deteriorate with time. The soldering of the equipment
24 deteriorates with time.

25 Typically, facilities have not lasted

1 even five or six years. Most facilities have
2 deteriorated considerably in that time period. So I
3 think 30 is assuming a lot of improvement in various
4 parts of the facility.

5 And again, we could be into replacement
6 of components where the inverter, for example, can be
7 replaced more frequently, the panels less frequently,
8 the glass even less frequently than that. So again,
9 the single lifetime for a complex plant like that is a
10 simplifying assumption. In reality, things will get
11 changed at different intervals, and it could become
12 technologically obsolete by the arrival of a much more
13 efficient cell, for example.

14 Q. Would you agree that a lot of those
15 effects are local in nature, environmental in nature?
16 In other words, they might vary from location to
17 location; it might be different in Ontario than it is
18 in California, for example?

19 A. They might be, yes.

20 Q. This might be a useful area for
21 research in Ontario so that we could get a better
22 understanding of the Ontario picture; right?

23 A. It could be, yes.

24 Q. I assume you will agree that the life
25 that you choose has a direct impact on the cost/benefit

1 ratios that you come up with?

2 A. Yes, it does, and we alerted others
3 to the sensitivity analysis that we have done in the
4 report for that.

5 Q. Okay. One thing in the solar chapter
6 that I don't see is any discussion of the possible role
7 that could be played by passive solar water heating as
8 a method of displacing electric water heating. I am
9 just wondering if there is a particular reason for not
10 putting it into this discussion.

11 A. The focus of this report was on
12 technologies that generate electricity, and we spoke to
13 some degree in Panel 4 about solar water heaters. So
14 it is a matter of scoping this report to look at
15 technologies that can fulfill major supply requirements
16 rather than demand reduction.

17 Q. I won't pursue that any further than
18 I will check back in the transcript and we may have
19 additional questions tomorrow. So we will move on.

20 A. Okay.

21 Q. I would like to move now to wind
22 generation, and again in Exhibit 344 it is indicated
23 that wind technology is also well-established.

24 [4:25 p.m.]

25 You indicated that wind assessment is

1 based on airport readings and that more work was
2 required.

3 My question is: Does Ontario Hydro have
4 any immediate plans at this point to start that work
5 that you are aware of?

6 A. Work related to what specifically?

7 Q. The more site specific studies that
8 you indicated in your direct evidence that would be
9 required to properly assess the wind resource in
10 Ontario?

11 A. I also gave the evidence that we are
12 participating, sponsoring some of the work to assess
13 the resource on the Bruce Peninsula, or in the Bruce
14 area, our generating station area.

15 Q. Are you aware of any plans to do a
16 comprehensive evaluation of wind resources in Ontario,
17 across Ontario?

18 A. I don't think Hydro has plans like
19 that, no.

20 Q. But you will agree that that
21 knowledge is essential to a proper assessment of the
22 wind resource; right?

23 A. It is.

24 Q. Actually, one of the questions often
25 raised is: What if you do a comprehensive survey of

1 wind resources, what do you do with that information?
2 Who has access to it? Will it cause land speculation?
3 It could cause problems.

4 To take the analogy, what if the Ontario
5 government goes and finds where all the gold is in
6 Ontario, what do you do with that information?

7 Q. Are you suggesting that ignorance is
8 bliss perhaps?

9 A. No, I am not. I am suggesting that
10 people who are serious about developing the wind
11 resource will make the effort to go to areas and make
12 the determinations and the measurements necessary to
13 decide whether the investment is worthwhile or not.
14 Just a massive survey of Ontario for wind sites is a
15 fairly costly exercise.

16 Q. But you are in a position to focus
17 that survey, aren't you? I mean, you have some
18 preliminary readings that would guide you on where the
19 best places to look would be.

20 A. So does everybody else. We have as
21 much data as everybody else on that.

22 Q. And you are the largest utility in
23 North America and much larger, for example, than a
24 small entrepreneur who might be interested in taking
25 advantage of that information but perhaps can't afford

1 to go out and gather it.

2 A. We are larger than a small
3 entrepreneur, yes.

4 Q. You are certainly in a much better
5 position to gather that information.

6 A. I just want to keep the interest of
7 my fellow panelists, the bored-again panelists.

8 Can you distribute the questions on
9 different subjects? They beat me up when we get back
10 there for speaking too long. [Laughter]

11 Q. You will agree that your analysis of
12 the wind resource based on the limited information you
13 have at this point suggests that it's much more
14 economical than the photovoltaic option?

15 A. Wind is much economic, closer to
16 economic break-even than photovoltaics, yes.

17 Q. And a proper assessment of the wind
18 resource might actually indicate that it could be even
19 more economic than your current estimates might
20 suggest?

21 A. Yes.

22 Q. And if you did the information-
23 gathering it might be something that you might take
24 advantage of as opposed to other people because it
25 might be so economic; right?

1 A. Yes.

2 Q. And in so doing you would be able to
3 defer perhaps other forms of major supply if it turned
4 out to be worthwhile?

5 A. That is correct.

6 Q. Now, I would like to go through the
7 same process as we did for the photovoltaic option.
8 Let's assume that 1 per cent of existing capacity is in
9 the form of wind generation. What kind of impact on
10 current rates could we expect, ballpark figure again?

11 A. It would be much smaller than
12 photovoltaic because the cost of wind turbines is
13 considerably less than the cost of photovoltaics.

14 Q. In other words, it would be much
15 smaller than a quarter of a cent which is what you
16 roughly estimate it for the --

17 A. Yes.

18 Q. And if you had 1 per cent of your
19 supply in the form of wind, you would be in a position
20 to do ongoing research in the Ontario context?

21 A. Do a lot more than just research,
22 yes. One per cent will put us right up there with the
23 largest utilities using wind in the world.

24 Q. And if we look at the research that
25 you might be able to do in that context, both in wind

1 and in the photovoltaic context, this very well could
2 have an accelerating effect on the sliding price that
3 you have indicated is happening anyway?

4 A. It will have an effect. I'm not sure
5 how much of an effect on a world market would Ontario
6 Hydro's 1 per cent would do, I'm not sure. But it will
7 have an effect nonetheless, yes.

8 Q. And in the Ontario context, it might
9 become more economical for Ontario earlier rather than
10 later if you do the research yourself as opposed to
11 waiting for a breakthrough to happen somewhere else;
12 right?

13 A. I don't know that. Again, there are
14 advantages for, as I say, joining other teams in
15 research or waiting for others to do the leg work.

16 Q. I would like to move on to fuel cells
17 now.

18 As I understand Exhibit 344 on this
19 topic, fuel cells are potentially a very favourable
20 technology; isn't that correct?

21 A. Very?

22 Q. Very favourable technology, very
23 promising technology?

24 A. It has a lot of benefits that were
25 discussed in the report, yes.

1 Q. Now, for practical purposes, again
2 looking at Exhibit 344, this option is essentially a
3 fossil fuel option because for practical purposes you
4 are relying on natural gas as the fuel; right?

5 A. That's correct.

6 Q. But you get higher efficiency from
7 this use of natural gas, as opposed to a CTU use; isn't
8 that correct?

9 A. Most of the advanced fuel cells will
10 be higher efficiency than the CTUs, yes.

11 Q. And the air emissions would actually
12 be lower than a CTU as well?

13 A. That's correct.

14 Q. Now, you indicate in 344 that
15 presently you don't believe the fuel cell option to be
16 economic if it's used simply for the purposes of
17 producing electricity.

18 A. Yes, the cost/benefit ratio exceeds
19 one.

20 Q. Yes. In a cogeneration setting,
21 however, it could be very well economical; right?

22 A. It could come closer to being
23 economic, yes.

24 Q. And again, keeping in mind the
25 Demand/Supply Plan Strategy, 4.1.3, where you indicate

1 that you will regularly communicate with the
2 non-utility generation people for potential
3 opportunities, are you aware of any solicitations
4 Ontario Hydro has made for fuel cell cogeneration
5 proposals?

6 A. Not on a wide scale, no.

7 We have a fuel cell working group looking
8 at the purchase of different types of fuel cells for a
9 demonstration purpose in association with people like
10 the gas companies, for example, and some of the
11 technology manufacturers here in Ontario, but it will
12 not fit under the label of solicitation, open
13 solicitation in the marketplace.

14 Q. So at this point you don't have any
15 real way of knowing if your estimates and judgments are
16 accurate because they haven't been tested in the
17 marketplace? You haven't received any proposals?

18 A. Well, they are based on
19 manufacturers' information and on the research
20 organization estimates. So again, not the only way of
21 validating estimates will be to put out the
22 solicitation to the non-utility industry; there are
23 other ways of doing that.

24 Q. Very often when I see manufacturers'
25 estimates I often see in brackets 'retailer may sell

1 for less'. Doesn't that suggest that possibly in the
2 marketplace it might very well be economic? You might
3 get economic proposals?

4 A. There is also the phenomenon of
5 low-balling an estimate to spark your interest and once
6 your are interested they hook you twice for what they
7 told you it would cost. So I think on balance you
8 have got to be careful about what the estimate you are
9 getting is.

10 That is a value of participating with
11 other utilities and knowing the products, to be a
12 knowledgeable buyer and a knowledgeable information
13 processor, Hydro wants to know whether the information
14 is valid or not, what to believe and what not to
15 believe.

16 Q. Fuel cells, unlike photovoltaics and
17 wind generators, are suitable for base load; isn't that
18 correct?

19 A. Photovoltaics and?

20 Q. Fuel cells, unlike photovoltaics
21 and --

22 A. Yes. I'm sorry. You are correct.

23 Q. And in fact, they are extremely good
24 at following the load shape; aren't they?

25 A. I think some are more load-

1 following -- have more load-following capability than
2 others. Some of the higher temperature ones are less
3 capable of following load than others. But in general
4 they can be made to follow load, yes.

5 Q. And if we turn to the demand/supply
6 planning strategy, item 1.7, which is on the front
7 page, you see there:

8 The primary criteria (which must be
9 met) for evaluating and developing
10 recommended plans are... And then there
11 is a list. ...customer satisfaction,
12 reliability, standards, safety
13 requirements and standards, environmental
14 requirements and standards, low cost of
15 electricity service, social acceptance,
16 technical soundness and flexibility.

17 Would it be fair to say that fuel cells,
18 particularly in the -- well, fuel cells generally
19 speaking would meet all of those criteria except for
20 perhaps the cost criterion?

21 A. Cost and I think the reliability and
22 technical soundness have not been established. They
23 have been promised at this stage but they are yet to be
24 established. The product is not commercially
25 available. Some of the demonstration units have worked

1 well, some have not.

2 So, if the technology lives up to its
3 promises, yes, all of these will be satisfied with the
4 exception of low cost.

5 Q. The chapter on fuel cells suggests
6 that at least phosphoric acid fuel cells are
7 commercially available.

8 A. They are available but my information
9 is that not all the units that have been available and
10 tested by utilities have met all of these criteria with
11 flying colours.

12 Some facilities, like the one in New York
13 City, for example, the 4.8 megawatt unit in New York
14 City had tremendous problems with their reformer and
15 with the various problems that prevented it from
16 working for any length of time. It really didn't
17 perform anywhere near the expectation that it was
18 supposed to perform at.

19 Q. What about the National Research
20 Council demonstration model, the 40 kilowatthour one,
21 how did it perform? How has it been performing?

22 A. Again, it's being modified
23 continually by the utilities that host it. Hydro is
24 now modifying it, to do things of different things with
25 it. I don't have an accurate or complete record of how

1 it's performing.

2 All I am saying, it's not an established
3 technology, that you turn the button and it starts up,
4 and so on. It takes, for example, several hours for
5 the reformer to warm up, and if you get any
6 interruption it goes down and has got to warm up again
7 for two or three days before the reformer is up to
8 operating temperature. You have to get rid of all
9 kinds of air and gases in it before it starts reforming
10 and so on. You have got to handle it with a lot of
11 love and care to get it to work.

12 Q. To your knowledge do you know if
13 Ontario Hydro is doing any analysis of what kind of use
14 could be made of fuel cells particularly in the context
15 of balancing distribution imbalances in large cities
16 such as Toronto as an alternative to upgrading
17 distribution lines?

18 A. Well, I guess my answer to
19 photovoltaics would apply as well. But upgrading of
20 distribution in urban areas is the business of
21 municipal utilities, and the information on it, the
22 nature of the problems, the alternative solutions is
23 not something that we are very familiar with and don't
24 get into very much.

25 But you may recall that Mr. Shepherd

1 brought up the issue that the APPA, the American Public
2 Power Association, which is equivalent to a municipal
3 utility association, are interested in fuel cells. So
4 typically, operators of distribution systems are taking
5 interest in fuel cells because it could address a lot
6 of their own problems.

7 Q. If some of the technical problems
8 that you have indicated are resolved, would it be fair
9 to say that fuel cells in fact would be even better
10 than photovoltaics for this kind of work given that
11 location is even more flexible for the fuel cell option
12 than it is for the photovoltaic option?

13 A. It certainly offers a more continuous
14 operation, more than photovoltaics. You can probably
15 put a larger sized facility in an enclosed place than
16 on rooftops. So in terms of energy density, it's a
17 higher density, it can operate for longer periods of
18 time. On the other hand, it has considerations to do
19 with fuel delivery and emissions and chemicals,
20 handling chemicals and things of that nature. So it's
21 got advantages; it's also got some disadvantages.

22 Q. Are you able to say if there would be
23 an equivalent possibility for the larger upgrades that
24 were discussed in the transmission panel as a
25 possibility for resolving some of the bottlenecks that

1 exist in the bulk electrical system?

2 A. By the use of fuel cells?

3 Q. Yes.

4 A. My understanding of transmission, the
5 transmission requirements, and Panel 7 discussed that
6 to a great length, transmission is really required for
7 many, many purposes. And I think the location of a
8 fuel cell in certain places can perhaps address some of
9 those reasons or some of the requirements for
10 transmission, but often not all the requirements.

11 So I think perhaps it could delay the
12 need for transmission or reduce the size, but the need
13 for transmission usually is driven by many, many
14 factors, and I don't think fuel cells can address all
15 of those factors.

16 Q. I would like to turn now to biomass.

17 Again, in Exhibit 344 Ontario Hydro
18 refers to figures from British Columbia which estimate
19 the quantity of wood waste that is produced annually,
20 and it also indicates that British Columbia is looking
21 at that as a resource and is looking at methods of
22 better using it, particularly for the purposes of
23 generating electricity.

24 [4:40 p.m.]

25 Do you know if Ontario Hydro has any

1 equivalent figures for this province?

2 A. We have provided estimates of wood
3 waste availability. Panel 5 went into detail of the
4 source of those estimates - from Ministry of Natural
5 Resources, for example. Is that the kind of estimates
6 you are asking about?

7 Q. Yes. I am just curious about those
8 figures factor in the analysis in 344 since there is no
9 mention of them in 344.

10 A. I think 344 was discussing to some
11 extent the plantation option.

12 Q. It discussed both the wood waste and
13 the plantation option.

14 MR. DAWSON: A. I think we did talk
15 about wood waste availability in Ontario in 344. We
16 said there was currently something like 200 megawatts
17 worth of wood waste, of which about 100 megawatts is
18 currently being used, and we estimated -- in the back
19 we have an estimate of the amount of generation in the
20 future from wood waste.

21 Q. Yes. I understood there was an
22 estimate of generation, but I didn't see any estimate
23 of the actual resource that is available. I understood
24 that to be simply --

25 A. There isn't a detailed breakdown of

1 the resource. There is a statement that says something
2 to the effect that there is about 200 megawatts' worth
3 of wood waste available in Ontario, and I think Mr.
4 Shalaby said that estimate came from Ministry of
5 Natural Resources, he thought.

6 MR. SHALABY: A. To the best of my
7 knowledge, it was the Ministry of Natural Resources.

8 Q. It was perhaps a misunderstanding on
9 my part. I thought that was an estimate of what exists
10 in Ontario in the form of actual generating plants as
11 opposed to a reflection of the size of the resource
12 available.

13 A. No, I think we characterized the
14 resource in terms of the waste available, the potential
15 for plantations, and plantations can be made to any
16 size and measure, and described the technology that can
17 use that resource, whether it is waste or plantation.

18 MR. MORAN: Now, Mr. Chairman, I am
19 wondering whether this might be an appropriate time for
20 us to stop.

21 THE CHAIRMAN: Sure.

22 MR. MORAN: Thank you very much.

23 THE CHAIRMAN: We will adjourn now until
24 tomorrow morning at ten o'clock.

25 THE REGISTRAR: This hearing will adjourn

1 until tomorrow morning at ten o'clock.

2 ---Whereupon the hearing was adjourned at 4:45 p.m. to
3 be reconvened at ten o'clock on Wednesday, March
4 4th, 1992.





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